### **Hackney's Draft Inclusive Economy Strategy 2019-2025**

**Draft for engagement and consultation July 2019** 

Cover sheet - plain text version

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### Our vision for an inclusive economy in Hackney

We want the widest range of residents, local businesses, social enterprises, and community institutions to contribute, participate in and benefit from the opportunities which arise from a successful economy in Hackney.

Building an inclusive economy is not just about economic opportunity, it is also about people feeling they belong in the borough and feel safe and included here. Hackney's strong community spirit, open, welcoming attitude and the rich diversity of people and cultures living and working here are what makes the borough special. They are also an essential part of our vision for an inclusive economy. We will continue to value, protect and promote these defining characteristics for our borough. Residents, workers, community groups and local businesses contribute to making Hackney so vibrant, by day and night. We will work with them to ensure that our neighbourhoods and town centres continue to thrive as attractive, safe, healthy and inclusive spaces for people from all walks of life, to walk around, spend time and take part in community life in.

We see too many economic inequalities in the borough - in employment, in our business community and between different geographic areas. Much of this is driven by wider market forces that impact on jobs, property, housing and development. However we will do what we can to achieve a more balanced economy within and around the borough: this means we will invest in our economy and community to tackle poverty and inequality and in local areas and in sections of the community. We also will do what we can to shape the right economy and jobs market to enable local people to secure good quality work, progress their careers or develop thriving businesses and social enterprises.

An inclusive economy means fairer access to the economic opportunities here in our borough, in Inner London and beyond. We will address disadvantage in the labour market through partnerships which offer more high quality apprenticeships, skills and training, jobs and business opportunities to make it easier for anyone, whatever their background, to fulfil their potential. We will also work with schools and businesses to ensure that children are equipped for the workplace of the future.

We recognise that being in good quality work and enjoying a decent standard of living are good for everyone's health and wellbeing. A healthier, more active community We will promote health and wellbeing in our community and in the local workforce so that more of our residents can

An inclusive economy is also a green economy, one based on low carbon emissions, minimising energy, sustainable transport, cleaner processes, and on reducing use of, conserving and reusing resources. We will promote an economy that is energy and resource efficient; where materials are maintained within the economy for as long as possible and energy use is reduced and drawn from renewable sources.

We all stand to benefit from a fairer, more inclusive local economy because we know that societies where there is greater income equality tend to have higher levels of social problems and poorer physical, emotional and mental health.

### Overview of our approach - leading by example

Hackney has seen strong business growth, it has more residents in highly skilled roles and higher employment and economic activity rates than a decade earlier. However this is as much about population change as it is about improved employment opportunities for some of our longer term residents. Housing costs here are very high and in work poverty is a growing concern as wages, particularly for low earners have failed to keep pace with costs of living. London's economy is hollowing out, there are fewer mid level jobs today and there has been a rise in more insecure forms of employment. Local Businesses are concerned about recent rises in local business rates, the increasing unaffordability of workspace in our borough and the challenges of trading on the high street. Poverty and inequality are still too high in our borough and some local neighbourhoods remain amongst the most deprived in the country. All this demonstrates that traditional models of economic development have failed to improve local prosperity for everyone in our community.

This Strategy builds on the work the Council has been doing since 2016 to actively intervene in our local economy to help make Hackney a more economically sustainable place and to drive the social and economic changes we want to see in the borough. It sets out ways the Council is leading by example as a major local employer and also using local assets, the levers and partnerships we have to best effect to raise local prosperity and benefit everyone in our diverse community.

Our goal over the next few years is to harness the efforts of all of those involved in shaping our local economy to help create the right conditions for balanced and equitable economic development. This includes those involved in education and skills, businesses, development, entrepreneurs and social enterprises. It is also essential that we draw on residents' experiences to better understand the aspirations that residents of all ages have for their working lives and their aspirations for the area they live in as well as for town and commercial centres.

Many of the challenges in the economy are beyond our direct control and are the result of globalisation and structural changes in the labour market. As part of our strategy we set out how we will use our influence and campaign and lobby to respond to the dynamics and opportunities that arise. We are committed to building partnerships with other local public services, local partners, neighbouring boroughs, Transport for London and the Greater London Authority and authorities and partnerships in the wider South East to achieve this, as well as working with businesses, developers and landowners that operate across the wider region, but are active in Hackney.

We have an ambitious programme of work underway to invest in our local neighbourhoods and town centres so they remain resilient, inclusive places in future. We are also committed to bridging the gap between our residents and businesses and to

connect local communities to the opportunities that are being created in the local economy and in London.

- We are already investing in local physical, social, community and digital infrastructure in ways that seek to maximise benefits for local communities, directly and indirectly. For example:
  - We will continue to deliver affordable workspace and make use of Council owned land and assets to deliver more affordable workspace One of our most recent projects - Wick Works in Hackney Wick (at the Old Baths and Trowbridge Centre) is a great example of how we are using Council properties in innovative ways to bring benefits to residents in the surrounding estates and neighbourhoods.
  - Our new local plan (LP33) will help us to retain vital employment land and floorspace to support a diverse range of businesses, artists, local makers and producers to flourish here. LP33 requires 10% of affordable workspace to be provided in new developments of a certain size at either 60% or 40% below market rate.
  - We are investing in sustainable transport and public realm improvements to create healthy and inclusive town centres which encourage people to work, visit and spend time in our local centres; at the same time it helps improve local people's health and wellbeing by encouraging and enabling people to be more active in their communities.
  - We will use 50% of the roof space the Council owns for solar panels to generate renewable energy for residents, through a <u>municipally-owned</u> <u>energy company</u> and this can then provide a social dividend to fund services.
  - Through a combination of grants, commissioning and subsidies, we already invest around £23m in the <u>Voluntary and Community Sector</u>, supporting a wide range of not for profits and social enterprises that we know are good at spending money locally, which has a multiplier effect on our local investment.
  - Hackney's new <u>Arts and Culture Strategy</u> sets out how we will work with our arts and cultural venues, partners and projects to provide more opportunities for jobs, skills development, and economic opportunities, within industries that can be hard to access for many residents.
  - We aim to maximise the amount of new jobs secured through any development in the borough, both during construction and in end uses.
  - We will work in partnership to invest in our town centres and the town centre facilities important to local residents and businesses. We have secured £770,000 in funding from the Mayor of London to make improvements Ridley Road market so it continues to thrive and plays a key role in a thriving Dalston town centre in the future.

- Our new Sustainable Procurement Strategy strengthens our commitment to deliver major social and environmental benefits within the local community and to working more closely with local and SME suppliers when letting Council contracts. We will use this framework to maximise opportunities for jobs and training for local people and local businesses: to procure green by securing renewable products, tackling poor air quality and reducing carbon emissions from our services; but also to promote fairness for example by promoting Trade Union recognition by our contractors, ensuring front-line staff have a mechanism to have a voice at work and that pay rates within contracts are at least equivalent to London Living Wage.
- As one of the largest local employers in our borough, we are promoting a <u>working</u> <u>culture that values and welcomes a diversity of perspectives</u>. We are looking at our <u>recruitment and employment practices</u> to make sure we employ more disabled staff overall and also see staff from black, asian and minority ethnic backgrounds progress into more senior roles. Bringing in a greater diversity of experiences and perspectives will help us better meet the needs of residents, support innovation and improve our services.
- Since 2016 our ambitious employment, opportunities and skills service Hackney Works has provided personalised employment support to more than 4,500 residents with 2,275 supported into jobs and 1,132 into training. Almost 300 young residents have started careers through the Council's award winning apprenticeship schemes - many in these insourced services such as IT; all are locally recruited and all paid the London Living Wage. We are looking to extend our Hackney Apprenticeship Network and to introduce a kite mark to enable a wider local network of other employers to offer high quality apprenticeships too, using our tried and tested model

### Our strategic priorities for an inclusive local economy

This Strategy sets out three intersecting priorities:

- 1. Support local neighbourhoods and town centres to thrive and to be inclusive, resilient places
- 2. Champion and support local business and social enterprise in Hackney and protect and maximise the delivery of affordable workspace in the borough
- 3. Connect residents to high quality support and opportunities to learn new skills, get good quality work and to make progress in work over their career

### Why we need an Inclusive Economy Strategy - the policy context

### The wider policy context

There is a growing recognition, nationally and globally that existing models of economic development which focus solely on economic growth and expect the benefits to trickle down to the wider community have not worked and has allowed inequality to increase.

From the national <u>Inclusive Growth Commission</u>, hosted by the Royal Society of Arts, we know that:

- we have a better chance of raising our national productivity and doing better in world markets if we invest more effectively in our people and places and give them a greater sense of ownership and control
- a cross cutting approach that encompasses social policy (health, early years, education, skills and employment) alongside investment in physical infrastructure, and in business development is likely to have a greater positive impact on productivity and living standards.
- actions to reduce inequality and deprivation can in themselves drive growth and economic success

We welcome the Government's intentions, expressed in the <u>National Industrial Strategy</u>, to address underlying problems with the British economy, including productivity levels and uneven economic development between different parts of the UK, and also the need to prepare for a 'different' economic future, in direct response to the vote to leave the European Union. We are pleased that the strategy now includes improving prosperity in local communities as a key pillar, alongside upgrading infrastructure, creating good quality jobs where workers earn more, encouraging innovation and creating the right

environment to do business. It also identifies four big opportunities likely to change society and our economy in the UK: Al and data, an ageing society, clean growth and future mobility.

However, we believe more still needs to be done in practice to address the original concerns we raised about the National Industrial Strategy. We said that there needed to be a greater focus on: reducing poverty and inequality, recognising how these can impact differentially on different groups; improving local quality of life; considering how automation and artificial intelligence may further impact on the security of people's livelihoods; and moving towards an environmentally sustainable, resource / energy-efficient economy. We also stressed the need to build on partnerships and strategies that are already in place, regionally and locally, rather than introducing new structures.

In the <u>Mayor of London's Economic Development Strategy 2017</u>, the GLA also calls for a greater share of the rewards of the continued growth in businesses and jobs in the capital to be shared with more Londoners and we welcome the opportunity to help deliver on this strategy.

Local Authorities have an important role to play in place shaping in our local areas. We are well placed to work with others to create and improve economic opportunities in and around our localities. In Hackney we have already demonstrated that we are well positioned to translate national economic policies such as the Apprenticeship Levy into positive employment opportunities which benefit local people. Unitary Local Authorities like ours are well positioned to continue to shape this agenda in future. Powers and funding for the welfare system, schools, skills, health, housing and innovation policy is still very centralised. We believe there is a clear case for devolution of powers and resources from Central Government to city regions and local areas to further progress this work, together with our communities.

### The local policy context

#### Mayor's priorities

The Hackney Mayor's priorities for 2018-2022 focus on making Hackney economically and environmentally sustainable with strong, diverse communities; a place where everyone can feel safe in our town centres, local neighbourhoods and when they are at work. Ensuring our local economy is inclusive is a central part of the Mayor's vision for Hackney and therefore one of the biggest areas of focus for the Council.

Strategic policy direction - towards a more inclusive local economy

The Council's new Community Strategy for 2018-2028 sets out a shared vision for Hackney over the next decade. This was informed by an analysis of local trends,

opportunities and threats as well as wider societal and political drivers such as continued national austerity and Brexit. It was also shaped through extensive dialogue lasting over a year with over 4500 residents and partners. While housing affordability remains a top concern, over several years residents from all backgrounds and income groups have told us that they do not feel everyone here has benefited from or feels part of the economic growth that is happening around them here and that they are very concerned about poverty and the growing inequality in the borough. Our response was to focus Hackney's Community Strategy on five cross-cutting priorities:

### **Community Strategy Priorities**

- 1. A borough where everyone can enjoy a good quality of life and **the whole** community can benefit from growth
- A borough where residents and local businesses fulfil their potential and everyone enjoys the benefits of increased local prosperity and contributes to community life
- 3. A greener and **environmentally sustainable community** which is **prepared for the future**
- 4. An open, cohesive, safer and supportive community
- 5. A borough with healthy, active and independent residents

These five priorities are all factors that help create a more inclusive local economy. Given the level of concern about poverty and inequality in and around the borough, we also made a specific commitment in Hackey's Community Strategy to produce a new economic development strategy. This new draft Inclusive Economy Strategy is our response. It sets out in more detail our goals for economic *and* community development and place shaping in and around our borough, and it does this in ways that builds on the strengths of the much valued existing community networks, local institutions and local businesses here in the borough.

Residents experience of quality of life and economic opportunities here We recognise that there is still more to be done to protect and improve people's quality of life in our borough and to improve economic opportunities here. Since we published the Community Strategy, findings from the most recent Residents Survey carried out by IPSOS MORI for the Council found that Residents' views of their community remain positive, and are broadly unchanged from 2015, although satisfaction with the local area has fallen slightly. The vast majority of local people also still believe Hackney is a place where people from different backgrounds get along.

The impact of crime on residents is generally low. However, its effects are felt strongly by those who are more affected. Half of Hackney residents feel that crime has a low impact on their quality of life, four in ten say it has a medium effect, and twelve per cent say that fear of crime has a high impact. Residents who feel that crime has a greater impact on their quality of life are likely to feel more disatisfaction with the local area, lesser feelings

of integration and cohesion. Residents are more worried about violent types of crime including burglary, robbery and knife crime, with more than half worried about falling victim to these types of crime.

It is positive to see that opinions on the local economy – such as the availability and suitability of work in Hackney – have improved, as have views on equality of access to job opportunities. For instance, residents have become less negative about the availability of job opportunities in Hackney since 2015 with the proportion who disagree that there are plenty of opportunities almost halving, from 43 percent to 24 percent. Twenty-one percent disagree that access to job opportunities is available to everyone equally in Hackney, which has declined from 33 percent in 2015. We welcome this positive shift in opinions, but there is still more to be done.

This draft strategy sets out the range of ways the Council will continue to invest and intervene in the local economy and in places to secure wider social, economic and physical benefits for people in our community from growth and development. We want to do this in ways that helps reduce poverty and inequality. We hope these efforts will also help us secure a decent quality of life and a positive sense of wellbeing for everyone living and working here in future.

### Ways we can promote an inclusive local economy

### Our goal is to develop an Inclusive Local Economy

Our 3 strategic priorities to help achieve this are:

**Priority 1.** Support local neighbourhoods and town centres to thrive and to be inclusive, resilient places

Priority 2. Champion and support local business and social enterprise in Hackney and protect and maximise the delivery of affordable workspace in the borough

**Priority 3.** Connect residents to high quality support and opportunities to learn new skills, get good quality work and to make progress in work over their career

The longer term outcomes we want to achieve are:

More balanced, sustainable economic development within communities and neighbourhoods across our borough with economic inequalities between areas reduced.

Develop and invest in our physical, digital and community infrastructure in ways that helps reduce poverty and inequality and promote health and wellbeing.

Reduced the sense of disconnection from economic opportunity felt in communities where people are poorer and more disadvantaged To create the right conditions for a diverse range of local businesses and enterprises to thrive and choose to remain in Hackney

In the process we want more of our local small businesses to feel confident about their future here:

We also want the widest range of small businesses here to feel invested in the local communities and the neighbourhoods they are a part of

To reduce existing disadvantages experienced by local residents in the labour market.

We also want all residents, whatever their background, to feel more positive about the local employment opportunities in our borough.

Priorities for collaboration to move us nearer to our goal					
Strategic Priority 1	Strategic Priority 2	Strategic Priority 3			
Take an area regeneration approach which seeks to create better places for people, physically, economically and socially	Protect existing and deliver a diverse range of new affordable business space and workspace in the borough	Lead by example in our own workforce: promoting an Inclusive Leadership culture and improving workforce diversity  Lead by example: promote			
Support our high streets and town centres to diversify and thrive	Make it easy to do business with the Council and provide excellent support for local small business and enterprise to thrive here  Champion local businesses and make sure they have a voice in wider debates and representation in regional economic partnerships  Work with local businesses and support them to create wider social benefits for our local economy and community	good working conditions and protect workers rights in our own organisation and in our own supply chains			
Strengthen partnerships between services and organisations on the ground in local areas to improve our reach and engagement into local communities, ultimately to improve pathways into employment and skills support.  Promote digital inclusion and improve digital connectivity in town centres and in poorer and disadvantaged neighbourhoods around our borough		Work with others to scale up the number and range of good quality local employment pathways. Extend support to these pathways to a wider range of residents experiencing economic disadvantages  Maximise opportunities to improve the skills levels of local people as a result of the devolution of the Adult Skills Budget to London			
Promote environmentally sustainability in town centres and in poorer and disadvantaged neighbourhoods around our borough					

The Assets, levers and approaches we will use					
Our Assets	Our Levers	Our Influence	Our Social infrastructure		
Land and property - Council sites and buildings as well as leisure centres, libraries etc Spending power	Place leadership and our approach to regeneration Planning powers Regulatory powers	Lobbying and campaigning on social justice issues  Relationships with Businesses and enterprises	Children and families services including Children's centres and Youth Centres Childcare  Employment support and brokerage		
Public realm, public highways and parks and open spaces	such as permissions for planning, licensing, highway works	Developers Community Groups Civil society organisations Schools	Public Health Social Care		
Digital infrastructure	Our procurement framework	Social landlords	Community groups		
Our role as a major local employer	Council's role as a landlord	Transport for London Greater London	Tenant and Residents Organisations		
Our networks and partnerships	We are a funder of local grassroots community groups, arts organisations etc  The ability to secure external funding for projects and programmes	Authority Central Government London Legacy Development Organisation Other London boroughs Health organisations			

Other local strategies and plans which will contribute to this work:				
Hackney Community Strategy				
	eme			
	Hackney's Local Plan LP33 Area Action Plans and masterplans			
Hackney Housing Strategy				
	Transport Strategy and Local Implementation Plan (LIP)			
		Voluntary and Community Sector Strategy		
		Arts and Culture Strategy		
		Poverty Strategy		
		Local Skills Plan		
		Joint Health and Wellbeing Strategy		

### How we will do this - our guiding principles

The Council will lead by example and be an active agent for the social change we want to see. We are committed to using our own existing resources and assets better to promote a more inclusive economy.

Throughout this strategy we focus on the change we want to see and work backwards to consider the best way to get there, based on evidence and on different perspectives

We will take an area based approach: this means we will:

- Focus individually on local neighbourhoods and town centres in the borough that are most in need of intervention and that present the most opportunities to create a more inclusive economy.
- Gather insight and do engagement to understand issues better and work with people already on the ground there on the issues and opportunities for communities there

 We will take a whole systems approach: this means - we take stock of all the levers, resources and services that can be harnessed or better utilised to achieve change.

We will work with stakeholders, including local residents, businesses, community and public services and other stakeholders and partners to co-develop, design, test out different approaches and deliver the key projects and work programmes in this strategy

We will make good use of a broad range of evidence, including residents' lived experience and views on their local area, to test, develop and measure the impact of our work to promote an inclusive local economy. We will publish data on this.

We will campaign and lobby for changes on bigger issues that we don't have the means to change locally.

We will work together in partnership with stakeholders to develop and deliver projects and programmes that will contribute to a more inclusive economy, including securing any secure any additional resources needed.

### How will we know we if we are creating a more inclusive economy?

There is no agreed national framework for measuring Inclusive Economic Growth. At a local level, we will develop a set of measures that help us understand the wider range of factors and dynamics in an inclusive economy. This will also help us better evaluate the impact we are having through our own work and if we are taking the right actions, moving us beyond a narrower set of traditional measures. The nationally published indices of deprivation provide a set of multi-dimensional measures and a picture of deprivation in Hackney, relative to other places in England. However it does not give us the nuanced picture that we would need to understand if we are making the impact needed.

We have already begun to look at better ways of measuring changes in our local economy, working with colleagues at University College London's Institute of Global Prosperity and others on their London Prosperity Board. UCL has developed a new Local Prosperity framework which aims to give a more rounded picture of a local economy that goes beyond measuring numbers of jobs, business growth and GDP. As part of this process, researchers working with UCL worked with residents in Hackney Wick to consider what people living in that neighbourhood think makes a prosperous local community. They used this community insight, alongside and extensive review of existing data and measures to develop new ideas about how to better measure how prosperous a local economy is.

We will develop a set of measures that reflect the multi-dimensional nature of an inclusive economy which could include:

- Quality of life, resilient neighbourhoods, community belonging and inclusion and voice and influence
- Housing security and affordability
- Health and wellbeing
- Jobs and income, Economic productivity, Thriving local businesses and social enterprises
- Education and skills
- Environmental and physical infrastructure improvements

To do this meaningfully, we need to acknowledge that this is a long term piece of work; we will not be able to measure the impact in a meaningful way for a few years.

As part of the process of developing this strategy we want to collaborate with others to design a practical set of measures to help us design, deliver and evaluate the work we do and to make sure it has an impact on raising local prosperity.

# Strategic Priority 1: Support local neighbourhoods and town centres to thrive and to be inclusive, resilient places

### Context, opportunities and challenges

Hackney is a truly global and diverse borough. We are one of the most diverse communities in London and our borough is renowned for its open, welcoming attitude, which is a legacy of centuries of migration from around the globe. It has long been a place which welcomes progressive thinkers, radicals and social reformers. This open, inclusive community spirit is one of the borough's most valued, enduring assets and it is what makes our local neighbourhoods, town centres and economic centres so vibrant.

Hackney also has a long history of industrialism, innovation and creativity. The new wave of small businesses, makers, technology firms, designers and hospitality industries that have more recently made Hackney their home are drawn in by this and by the diversity of the area. Hackney's unique sense of place is also a product of the opportunities that flow from our position in the heart of London's East End: bordering the City of London in the south, with the canals and River Lea in the East connecting us to London's docklands, Stratford City and the Thames Estuary.

Over the last fifteen years Hackney has experienced enormous changes. Public and community investment in the borough's excellent local schools and public services, its green spaces and its sustainable transport networks have made Hackney an increasingly desirable place to live, work and spend time. Our population has grown by a third since 2001 and changes in the borough have attracted a larger proportion of affluent, highly skilled residents to move here. Hackney has also experienced rapid economic change with a 40 percent growth in local businesses here since 2010; growth has been particularly strong in the highly skilled technical, creative, professional business services. At the same time many local businesses are struggling due to rising rents and increases in business rates. House prices have also more than doubled over the last 10 years, while average incomes here remain relatively low. Business leaders and residents share concerns about how affordable the borough will be for the next generation of residents and workers. Alongside the economic growth the borough has experienced, Hackney is challenged by unacceptable levels of poverty and growing inequalities. Economic development here has not benefited everyone in our community as well as it might or led to a balanced local economy yet.

### **Opportunities and challenges:**

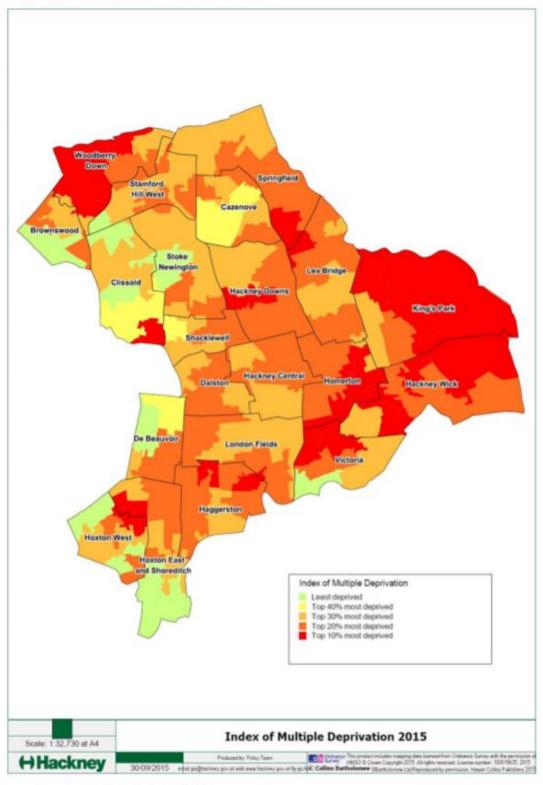
### Tackling areas of poverty and inequality

Hackney's economy has grown in recent years, and our employment rate is higher, but poverty levels for the borough remain high and are the third highest in London behind Tower Hamlets and Newham. Some of our neighbourhoods still experience high levels of social and economic deprivation and rank amongst the most deprived local areas in England including:

- in the south of the Borough, in the northern parts of Hoxton West Ward and Haggerston Ward
- in the northern part of Hoxton East and Shoreditch ward, outside of the commercial/office area
- in the area between Homerton and Victoria Park Wards in the South East of the borough
- in the East of the Borough in Kings Park and Hackney Wick Wards
- on the border between Springfield Ward and Leabridge Ward
- in the centre of the borough, in the central part of Hackney Downs Ward and the southern parts of Clissold Ward.
- in Manor House around Woodberry Down in the north of the borough

These local areas which rank amongst the most deprived in the country (marked in red on the IMD map below), tend to be in places where there is a higher amount of social housing

Map: Overall Deprivation Levels in Hackney



Source: Indices of Deprivation, CLG 2015

The Index of Multiple Deprivation (IMD) 2015 is the most recent version of the government's measure of relative deprivation for local areas. In 2015, Hackney's average score (based on small area geographies known as Lower Super Output Areas) make it the 11th most deprived local authority district in England. In both the 2007 and 2010 Indices of Deprivation Hackney ranked as the second most deprived local authority in the country by the same measure so Hackney's deprivation levels have reduced relative to other places<sup>1</sup>.

There are 5 summary measures of IMD 2015 at Local Authority level. These show different perspectives of deprivation, including the including the average ranking of LSOAs, the 'extent' of deprivation (i.e. how widespread high levels of deprivation are) and the percentage of 'lower super output areas' (small area geographies) in the top 10% most deprived nationally. Hackney is one of only 3 London Boroughs, along with Haringey and Tower Hamlets that rank in the top 50 of 326 Local Authority areas in England, on four of the five overall measures of deprivation. There are seven distinct dimensions or 'domains' of deprivation in the IMD 2015; the domains are income deprivation, employment deprivation, health deprivation and disability, education skills and training deprivation, barriers to housing and services, living environment deprivation, and crime. Education is the only domain where Hackney ranks well compared to other parts of the country.

It is important to bear in mind that the Indices of Deprivation measure how Hackney stands in comparison with other areas in England. The IMD 2015 shows that overall Hackney and London are relatively less deprived, compared to other parts of the Country, than was the case in the 2010 IMD.<sup>2</sup>

An improvement in our ranking in this national index does not necessarily mean levels of deprivation are less in Hackney, it could mean deprivation and poverty levels here are the same, but other areas of the country have got worse. The next Indices of Deprivation is expected in 2019-2020. We anticipate that more recent data will also show that Hackney is becoming less deprived relative to other areas of the country. We are concerned that in future Hackney may appear to be relatively better off than it was, while a significant proportion of local people may still be affected by real material poverty and this may be more hidden. We know poverty levels in the borough remain high and are the third highest in London, behind Newham and Tower Hamlets, with around 36 percent of households estimated to be in poverty here, after housing costs are deducted. As we develop a new local poverty reduction strategy for Hackney, we will look at other ways we can better understand and keep track of how low incomes

<sup>&</sup>lt;sup>1</sup> London Borough of Hackney, Indices of Deprivation 2015 Briefing <a href="https://www.hackney.gov.uk/local-economic-assessment">https://www.hackney.gov.uk/local-economic-assessment</a>

<sup>&</sup>lt;sup>2</sup> GLA Intelligence (May 2016), English Indices of Deprivation 2015 Briefing, https://data.london.gov.uk/dataset/indices-of-deprivation-2015

and a lack of material resources is impacting people in communities and local areas around our borough, to help us better respond to poverty.

Community engagement work carried out over the last five years has found that some residents feel disconnected from the opportunities happening around them and feel that their lives here have not changed. It is clear that this applies to young people from more deprived backgrounds who have not felt that the opportunities arising from local economic growth are for them, or that there is a pathway through for them.

We also therefore need to take a targeted, geographical approach to our work, recognising that not all residents will be reached through borough wide initiatives. This means valuing the power of word of mouth, and working with trusted services and organisations that are on the ground in local areas. We will work more in partnership with to improve our reach and engagement, and ultimately to improve pathways into employment and skills support. We will take the same approach to working in local areas together with the community, as we develop and deliver a Poverty Reduction Strategy for Hackney, in tandem with this Inclusive Economy Strategy.

### Hackney's town centres and high streets

Despite the increase in online shopping and the nationwide closures of high profile chain stores, Hackney has a number of town centres which are thriving, and make a positive contribution to the local economy. Town centres and high streets are also an important hub for local civic, cultural and community life. They play an important role in helping to retain local money in the local area, and in turn, support small businesses and provide local jobs and training opportunities.

However, the national retail market is continuing to change rapidly and businesses are also struggling with increases in business rates and rent (this is explored more fully in the next section).

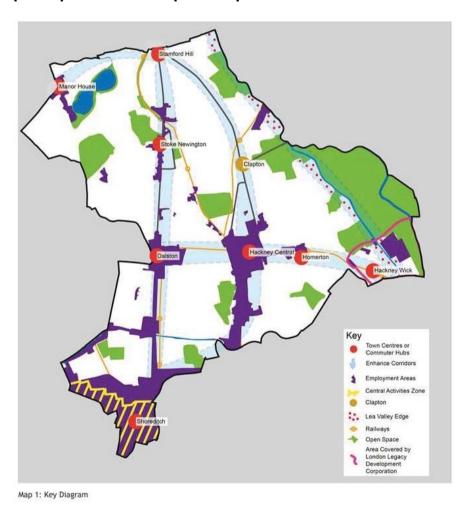
The Council's role in ensuring the future success of high streets is more important than ever. We will encourage and support our town centres to diversify and make the most of their individual features and valued assets to provide a mix of facilities and attractions for their local communities such as workspaces, markets, community and cultural facilities, and leisure and entertainment venues.

Every town centre is different and requires a specific approach to identify any improvements required. We will work with residents, businesses and stakeholders to develop plans and priorities for different town centres in the borough and we will deliver the priorities for each place using the levers we have available including our Regeneration service, our role as the Local Planning Authority, our land and assets, our partnerships, and our role as the provider of statutory services.

### Securing balanced, sustainable development in future

Councils, via their Local Plans, are required to set out where new housing, commercial space and supporting infrastructure will be accommodated in the future. The Council's new Local Plan LP33 sets out our growth strategy for new development. In the future we expect to see continued development and growth in and around the central activities zone in Shoreditch, in our designated major town centres in Dalston and Hackney Central and along the three growth corridors identified in the new Local Plan (LP33): broadly these are identified as the A10 (Shoreditch, Hoxton, Stoke Newington, Finsbury Park, Woodberry Down), Central Hackney (Dalston, Hackney Central and Homerton) and Upper Lee Valley (Hackney Wick, Clapton and Stamford Hill) these growth corridors are marked in blue in the diagram below.

### Hackney's spatial plan for development up to 2033



Over the lifetime of the new Local Plan up to 2033 the Local Plan sets out proposals for around 20,000 new homes, 34,000m2 of new retail and leisure floorspace, and 117,000m2 of new business floorspace in the borough.

We want to see the widest possible range of people here benefit more directly from future growth and development in the borough by harnessing and maximising the wider opportunities that growth can bring such as new jobs, more affordable accessible and inclusive workspace and homes, and improvements to public spaces and public services. The Council is committed to doing everything we can to help support more balanced, sustainable growth and economic development within our borough.

### Housing affordability

We are concerned, as are our residents about the lack of genuinely affordable, stable housing in the borough and London's housing crisis and employers here are concerned that this will also limit their ability to recruit. These complex issues are fully addressed in our Housing Strategy 2017-2022. Now in its sixth year, our estate regeneration programme is working across 18 sites and will see nearly 3,000 new homes for social renting, shared ownership and outright sale built on council land - funded by land receipts, rental income, property sales and responsible borrowing. Maximising the delivery of genuinely affordable homes remains one of the biggest priorities for the Council.

Approximately 47% of all new homes delivered in Hackney over the last decade have been on small sites with developments of less than 10 units. These are developments where the Council has been unable to secure the delivery of affordable housing due to existing policy limitations. In order to better meet our housing need, our new Local Plan LP33 will require development on these small sites to contribute towards affordable housing delivery either through on-site provision or off-set monetary contributions which could then fund Council-led projects to deliver genuinely affordable housing.

Our approach is also to ensure that new housing developments and estate redevelopments promote social cohesion in these neighbourhoods. We will look at ways these developments can contribute to mixed, sustainable communities and improve the health and wellbeing of residents. This means making sure residents in these neighbourhoods are served by high quality, inclusive open spaces and sufficient community facilities to meet existing and future needs. We will need to make sure these new spaces are designed and managed in ways that encourages and supports the broadest range of local people to interact and participate in community life.

### Community safety

Another key concern for us and our residents is community safety. Residents are worried about recent rises in violent crime and the negative impacts this has on the lives of young people growing up here and on their families. They also concerned about open drug dealing and the impact this has on neighbourhoods and town centres.

Hackney will adopt a new Community Safety Plan in 2019 and these concerns will be key priorities in the new plan and partnerships that support it.

We are developing our social work practices to better safeguard children against risks beyond the family, which includes looking at what is going on in neighbourhoods and town centres; this is called Contextual Safeguarding. From their work, we are aware of how regeneration processes and change can impact positively and negatively on this. As part of our wider work to reduce violence against women and girls, we are also looking at developing a Hackney Women's Safety Charter to encourage a wide range of organisations and businesses to get involved in making women and girls safer around our borough.

### Environmental sustainability

We recognise there is a Climate Emergency and the Council is committed to doing everything we can to limit global warming to less than 1.5oC, to reducing emissions that contribute to climate change and to the decarbonisation of our economy. We are taking action to decarbonise our own energy supply and we are creating our own publicly-owned renewable energy company, which will provide clean and affordable energy to people in Hackney. LP33 our new local plan will also include policies which require new developments to demonstrate how they meet zero carbon standards, mitigate climate change and how they mitigate the urban heat island effect and flood risks. It also promotes the development of decentralised energy networks to support reductions in energy use and emissions.

We need to develop greater resilience to climate change around the borough and will develop our green infrastructure and promote biodiversity to help address habitat loss. We also need to do more to address resource depletion, to better conserve and reuse resources and to reduce waste. We will take action to encourage a circular economy, where materials are maintained within our economy for as long as possible. We also need to reduce pollution and address the causes of this. Nitrogen Dioxide levels can be high, especially around main roads and we remain concerned about the negative impacts poor air quality has on the health of our residents and others who spend time here, including children who go to local schools located by busy roads in the borough.

We will continue to work with TFL and other boroughs to promote sustainable transport. Although there are falling levels of car ownership in the borough, we need to reduce the through movement of traffic which is of limited local benefit to our community or local economy. TFL's evidence on the economic benefits of walking and cycling underlines that investment in walking and cycling infrastructure keeps our high streets vibrant and that people who walk or cycle to the local high street spend up to 40% more over a month than people who take a car. Active travel also helps reduce congestion and

keeps London's streets moving, it boosts people's productivity at work, reduces sickness absence and it helps employers attract and retain employees<sup>3</sup>.

Promoting active travel will also help unlock employment opportunities for local residents who live in areas that are less well served by public transport networks. Analysis by the GLA shows that local areas in the east and north east of Hackney are not as well connected to employment opportunities than areas in the south and west of the borough and projections for 2031 suggest that even after you take new train routes including crossrail into account, this will still be the case<sup>4</sup>. Reductions in government funding to TFL are likely to continue to impact on local bus services and result in lower levels of service provision.

We will be strengthening our focus on environmental sustainability and continue our work on this with the community and local businesses so that we can tackle these issues together.

### Digital connectivity

Digital connectivity is key to a healthy economy. Hackney has experienced a 40 percent increase in business growth since 2010 with particular emphasis in the tech, hospitality and creative sectors. The population has grown by a third since 2001 and Hackney now has the highest proportion of people under 35 of any London Borough who, we know nationally, are increasingly opting for online forms of entertainment and communication. We also need to improve digital inclusion and connectivity in order to support an inclusive economy. In 2015, 7 percent of Hackney's population said they had never accessed the internet, down from 25% in 2011. This rapid improvement is likely to be due to more widespread use of smartphones and tablets amongst the population. According to regional data, older people, specific ethnic groups and residents with no qualifications and trade apprenticeships tend to be less likely to have used the internet. We need to consider these trends in digital use when we design and deliver services for local residents and businesses.

### Strategic Priority 1: Outcomes, objectives and priorities:

### The longer term outcome is to achieve:

 More balanced, sustainable economic development within communities and neighbourhoods across our borough

In the process we will have:

<sup>&</sup>lt;sup>3</sup> http://content.tfl.gov.uk/walking-cycling-economic-benefits-summary-pack.pdf

<sup>&</sup>lt;sup>4</sup> GLA Economic Evidence Base for London 2016, p109-110 <a href="https://www.london.gov.uk/sites/default/files/chapter3-economic-evidence-base-2016.pdf">https://www.london.gov.uk/sites/default/files/chapter3-economic-evidence-base-2016.pdf</a>

- Supported our town centres to diversify and thrive
- Taken a targeted approach to tackling poverty and reducing inequalities in poorer and more disadvantaged neighbourhoods, improving the way we reach and engage communities

### Our key objective will be:

Objective 1: Take an area regeneration approach which seeks to create better places for people, physically, economically and socially:

This is an overarching objective. Other supporting objectives will be:

Objective 2: Supporting our high streets and town centres to diversify and thrive

Objective 3: Strengthen partnerships between services and organisations on the ground in local areas to improve our reach and engagement into local communities, ultimately to improve pathways into employment and skills support

Objective 4: Promote digital inclusion and improve digital connectivity in town centres and in poorer and disadvantaged neighbourhoods around our borough

Objective 5: Promote improved access to transport and environmental sustainability in town centres and in poorer and disadvantaged neighbourhoods around our borough

## Objective 1: Take an area regeneration approach which seeks to create better places for people, physically, economically and socially

Area regeneration is the process of creating better places for people; physically, economically and socially, based on an understanding of what that area needs and on engagement with the community, stakeholders and partners. It is a critical element in the delivery of a local inclusive economy, involving the setting of a clear vision for a place that is based on evidence, consultation and opportunities. Delivering the vision requires the Council to work effectively in partnership both internally and externally with a wide range of stakeholders, including residents, businesses, retailers, community groups, landowners, developers, arts and cultural organisations, and other local and central government bodies.

### Specific plans for area regeneration in different places:

### **Dalston**

### What we are doing now

We carried out a long period of community engagement (called the Dalston Conversation) with residents, businesses and other stakeholders who told us their priorities for the area include creating a safer area and better public realm and street environment, retaining and enhancing the individuality of the area and the cultural and community offer in Dalston, improve cycling routes and facilities through the area as well as access to green space. Residents wanted to see a reduction in vacant shops and to see the Council to make sure its own properties are not left empty and put to productive use. They wanted town centres like Dalston to be safer places to spend time and to see a reduction in crime and anti-social behaviour there.

### **Our priorities**

Using the feedback from the Dalston Conversation we will prepare a town centre plan for Dalston to increase opportunities for the provision of affordable workspace, ensure cultural, community and creative uses thrive, improve the physical environment in the town centre and the retail offer and experience. As the growth strategy in Hackney's new Local Plan LP33 indicates, Dalston will also see more new homes.

The role of Ridley Road market as the heart of the community and town centre will be enhanced by working with traders to deliver improvements to the market stalls and the street itself with the aim of making it an even more popular destination. These will be funded by a combination of Council funding and the Mayor of London's Good Growth Fund. Improvements to Ridley Road will act as a catalyst for other improvements to streets and spaces in the town centre which will be set out in the town centre plan aimed at making Dalston a more pleasant place to shop, work and spend time in.

### **Hackney Central**

### What we are already doing now

The recent improvements to the Narrow Way have made the main shopping area in Hackney Central more attractive with better paving and lighting. The Council recently secured £8.8m of Liveable Neighbourhoods funding from Transport for London to improve the road and junction layouts in the centre at the junctions of Mare Street and Amhurst Road, Graham Road and Morning Lane as well as Pembury Circus as well as deliver improvements to the streets in the town centre. Work is also underway at St John of Hackney Church to transform the church into a circa 2000 capacity music venue which will bring an enhanced cultural offer to the town centre. Our Culture team has also secured funding for a new public art commission to commemorate Windrush and we have been working with the community to develop plans for this in the Town Hall Square.

A masterplan for Hackney Central was adopted by the Council in 2017. New retail and town centre uses have been introduced at Hackney Walk and Bohemia Place; mainly clothes stores on Hackney Walk and a mix of bars along Bohemia Place. In 2017 the Council purchased the Tesco site to deliver a new mixed development in the town centre including a reprovided Tesco store, new retail, workspace and homes. The scheme is currently being designed in advance of a planning application being submitted.

### **Our priorities**

We will take a coordinated area regeneration approach and use the opportunities created by the development of town centre sites such as Tesco and Bohemia Place and work with landowners, businesses and retailers to improve the town centre offer in Hackney Central by encouraging more retail and leisure uses in the town centre and places to eat out as well as more workspace and cultural uses.

We will ensure that the redevelopment of sites in the town centre maximise benefits and opportunities for local people via new jobs, training and the creation of a more attractive and safe town centre with the right mix of shops and facilities.

We will work with Transport for London to improve capacity at Hackney Central station and create a better standard of station fit for a major town centre. The development of key sites such as Tesco and Bohemia Place and the Liveable Neighbourhoods project will build upon the recent environmental improvements to the Narrow Way to create a more attractive environment for pedestrians and cyclists, improve pedestrian links through the centre and create more attractive spaces at key areas and arrival points into

Hackney Central such as the entrance and exit to Hackney Central station, Graham Road and Morning Lane.

We will explore additional opportunities to bring forward the objectives of the Hackney Central masterplan including improving key locations into the centre and public spaces as well as improving the retail offer.

We will work with the Police and other agencies to improve safety and reduce crime and anti-social behaviour in the town centre.

### Shoreditch, Hoxton and Haggerston

### What we are already doing now

The Council is preparing a new planning document (Area Action Plan) for Shoreditch which will set guidance for new development coming forward in Shoreditch. It will also identify more short and medium term interventions that the Council will prioritise in the area to better connect people living there to benefits that come from development and growth. This could include repairs to residential estates and new housing delivery; it is also likely to include projects to improve connections between places in the area, improvements to public spaces, parks, squares and spaces outside of buildings to make them more accessible for everyone including people living on local residential estates; as well as schemes to improve air quality and to deliver more affordable workspace. We will provide a regeneration delivery plan alongside the next version of the Shoreditch Area Action Plan to set out our regeneration priorities for the area and how we will achieve them.

Given the scale of development underway in the area, particularly in Shoreditch we work closely with developers who are building new offices and workspace to secure new affordable workspace in developments. This is done via the application of relevant policies in the Council's Local Plan as well as securing legal (Section 106) agreements where developers are matched with affordable workspace providers from an approved list of providers that the Council manages.

The affordable workspace providers are selected based on their experience in delivering affordable workspace as well as their wider offer to tenants and the community which could include training opportunities for residents, free meeting room hire and apprenticeships. This is a borough wide approach to securing new affordable workspace but the opportunities are significant in Shoreditch due to the amount of new commercial buildings being developed such as the Bishopsgate Goodsyard site.

In 2018 we secured £300,000 from private development sites in Shoreditch (via Section 106 agreements) for an Art Fund to deliver new cultural events and art projects in the Shoreditch and Hoxton area. The Shoreditch and Hoxton Art Fund programme will be delivered over the next few years in partnership with local community groups and arts and cultural organisations. We will also prioritise providing local jobs, education and training opportunities via the delivery of the fund.

TfL are making improvements to Old Street roundabout in 2019 to make the roundabout safer for cyclists as well as creating a new entrance to the station on the west side of the roundabout. We are exploring how these works can maximise benefits for residents and businesses in the area as well as act as a catalyst for further improvements to the area and bring additional benefits to Hackney.

We are working to improve air quality in the area via the Zero Emissions Network project which encourages businesses in Shoreditch to reduce energy emissions and improve air quality by choosing lower emission energy and travel options. So far 31 polluting vehicles have been switched to electric ones and 117 private vehicles have been given up for car club memberships. We have now secured £200,000 from central government to expand the network into other areas of the borough.

In Hoxton there are several major new developments underway around Shoreditch Park including the Colville Estate, Britannia Leisure Centre and the redevelopment of the New Era estate by Dolphin which will bring new homes, jobs, brand new facilities for a local secondary school, retail and leisure facilities to the area. We will work with the teams developing these sites and coordinate opportunities to ensure that social and economic benefits are maximised from new developments and they make the best possible contribution possible to Hoxton. In Hoxton West the Council is also currently building new facilities for an existing school on Nile Street, as part of mixed use development there. New Regent's College will move into its new state of the art accommodation later in 2019.

In Haggerston we are working with the preferred bidder for the Haggerston Baths site, Castleforge Partners, to develop alternative plans for the building which will include new business and community uses and we are seeking to maximise the community and social and economic benefits from these proposals.

### **Our priorities**

Given the level of economic growth, new businesses and major employers in Shoreditch and new commercial spaces and sites under development there is a significant

opportunity to work more and better on an area basis in partnership with landowners, developers, business and employers in the area to ensure that economic opportunities in Shoreditch and Hoxton benefit as many residents as possible via access to jobs, training and apprenticeships as well as ensuring local businesses can access procurement and supply chain opportunities offered by larger national and multinational firms.

In Hoxton we will work with local residents and businesses to ensure the local centre at Hoxton Street continues to thrive and provides the right shopping facilities for the area. Given the higher levels of inequality experienced in this area we will make sure that the existing and planned developments around Shoreditch Park complement each other and the town centre. We will engage with residents living in the area to better understand their priorities and develop key priorities for the area based on this engagement work.

In Haggerston we will continue to work with the developer of Haggerston Baths to ensure the redevelopment of the site delivers on its planned benefits for local residents, community groups and businesses including new workspace, space for community groups, and new jobs.

### **Hackney Wick**

What we are already doing now: On the edge of the Olympic Park Hackney Wick is undergoing change as more housing is being built replacing some of the traditional warehouses and industrial units which characterise the area. Many of these warehouses and industrial units offer lower cost workspace for creative businesses and we are working to ensure these businesses remain in the area.

The protection of affordable workspace and delivery of new affordable workspace for creative businesses is a key priority in Hackney Wick The Council has prepared a masterplan for the area around Hackney Wick station in partnership with the London Legacy Development Corporation. The masterplan is a planning framework which will protect existing low cost commercial space by requiring that it is re-provided in any new developments in the masterplan area at a rent of £8 per square foot.

The masterplan also supports the delivery of a new local town centre around Hackney Wick station with new shops and services for the local community and provides design guidance for new developments and their surrounding streets and spaces. We are working with the community and the LLDC to identify improvements required to streets and spaces in the area in the short term as well as focusing on the design and delivery of the new spaces that the masterplan will create.

We are directly delivering new affordable workspace in the area by using our own assets at the Depot, The Old Baths and the Trowbridge Centre. As part of the Wick Workspace project the Old Baths and the Trowbridge Centre will be let to operators from the Council's approved workspace provider list at £8/sq ft for 7 years to provide affordable space for at risk local artists and businesses from other parts of Hackney Wick. In exchange for low rents, operators have signed up to a set of social value/community benefit requirements as part of their leases including the delivery of jobs, work placements, training opportunities and community events. In addition we will refurbish the disused sports pitch behind the old baths and our Youth Service will expand the offer of sports qualifications for young people. The Depot building will be transformed into a hub for the voluntary and community sector and managed by Core Arts.

Hackney Wick was designated as one of the London's Creative Enterprise Zones in 2018. The purpose of the CEZs are to help creative businesses put down roots and establish themselves in local areas long term, attract new artists and creative businesses to an area, and to provide social and economic opportunities in the creative sector for local residents and the community to participate in.

The Council employs a Developer and Business Engagement Manager with the LLDC and the Borough of Tower Hamlets who works closely with businesses, landowners and developers in Hackney Wick and Fish Island to ensure that businesses are able to stay in the area through any redevelopment by either locating temporarily or finding them alternative space. Existing businesses should also be able to benefit from a more diverse economy in the area in terms of supply chain and opportunities to contract with other local businesses and we help to facilitate this via business engagement and networking.

Existing and planned developments in the area including East Bank in the Olympic Park, and Here East present significant opportunities in the form of new jobs and training for residents and we are working with the LLDC and other partners to secure as many benefits as possible for our communities and areas. For example the Council's Culture Team are looking at how we can develop new opportunities for local schools, colleges and residents to learn about careers in the Arts at the V&A's new collection and research centre at Here East in the Queen Elizabeth Olympic Park through the V&A East project.

### **Our priorities**

We will protect and deliver more affordable workspace in the area via the delivery of the Hackney Wick masterplan as well as using our own land and buildings to create new affordable workspace.

We will deliver the Hackney Wick masterplan in partnership with LLDC and create a new town centre around Hackney Wick station which will provide more local shops and create a better environment and more connected area to walk and cycle around. We will work in partnership to improve streets and spaces and sustainable transport connections across the wider area including to Gascoyne and Herbert Butler estates, Here East and Homerton.

Hackney Wick suffers from poor digital connectivity and it can take some residents and businesses longer than usual to get online. We will work with relevant partners to explore opportunities to deliver improved digital connections in the area.

### **Stoke Newington**

What we are already doing now: Stoke Newington is a successful high street and town centre and the focus will be on ensuring its continued success.

Transport for London in partnership with the Council have recently consulted on plans to improve how the traffic flows in Stoke Newington including the introduction of new bus and cycle lanes in Stoke Newington High Street to improve access to the facilities and services in the town centre.

In 2017 the Council approved a planning brief for the Stoke Newington Town Hall site which identified future use options for the building which is owned by the Council but is not fully occupied. The planning brief identifies future possible uses for the building including cultural uses and workspace. We are working to progress the planning brief and provide new uses in the town hall that will benefit the local community and the borough.

### **Our priorities**

We will ensure the town centre continues to thrive. There are opportunities to improve the area around Stoke Newington station to create a better sense of arrival into the area and to deliver new commercial and community development around the station itself. We will continue to promote step free access at Stoke Newington station.

Stoke Newington Town Hall is not operating to its full capacity or delivering maximum social value for the community so we will develop a long term plan for the site that

ensures this historic much loved building can be maintained now and in the future, retains public access to the building, creates more employment opportunities, and provides even more cultural experiences.

We will continue to work with Transport for London on the proposals to improve the gyratory system and road and streets in the shopping area.

#### **Homerton**

### **Our priorities**

We are in the early stages of developing a new planning and regeneration document for Homerton that will set out some of the improvements that could be made in the area around the town centre and the historic buildings. As part of this work we will consider future uses for the former Council owned Homerton library building.

### Clapton

Our priorities We are in the early stages of developing a new planning and regeneration document for Clapton that will set out some of the improvements that could be made to create a better environment around Leabridge roundabout which is a gateway into the east of the borough and to Hackney Downs and the Lee Valley Regional Park. The plan will also look at issues and opportunities across the wider area including Kings Park ward where the Council will receive significant investment (£3m+) from Sports England to implement a programme to improve health outcomes for residents in the area. Kings Park also experiences poor public transport accessibility and opportunities to improve this will be considered by our work in this area. We are supporting the transformation of the former toilets on Clapton Common into a new community cafe. The Council is currently building new facilities for an existing local Primary school in Hackney Downs ward close to the Leabridge roundabout. Nightingale Primary School will move to it's new school in the Tiger Way mixed use development later in 2019.

### Stamford Hill

### **Our priorities**

We are preparing a planning document for Stamford Hill (an Area Action Plan) that will guide new development in the area in the future and address some of the issues affecting the area such as the need for large family homes and school places. The document will also identify some areas for improvement in the town centre and we will work to deliver these.

### **Finsbury Park**

### **Our priorities**

Part of Blackstock Road is in Hackney but most of Finsbury Park is in either Islington or Haringey. In 2018 Hackney Council along with Haringey and Islington Council's approved plans to set up a tri-borough neighbourhood forum to bring forward a new neighbourhood plan for the Finsbury Park and Stroud Green area; the new neighbourhood plan aims to set a new, more coherent vision for this area. We will continue to work in partnership with the other Councils, local businesses and other partners to make physical and environmental improvements to the area.

### Objective 2: Supporting our high streets and town centres to diversify and thrive

As well as the approach to area regeneration and the specific plans for different places set out for objective 1 we are supporting our high streets and town centres across the borough in a number of different ways:

### What we are doing now:

- Hackney's new Local Plan LP33 designates town centres and local shopping centres in Hackney in line with the policies in the London Plan. It sets out the approach to the different town centres and local shopping centres in the borough in terms of the location and mix of retail units. LP33 ensures that future changes of use in these centres are managed so that the right mix of uses (retail, cafes and restaurants, leisure, cultural uses etc) exists in each place and that our town centres are accessible by different modes of sustainable transport.
- Hackney's Local Plan LP33 includes a set of borough wide policies to protect and promote street markets, support local independent retailers and businesses by preventing the loss of small shops and championing the provision of new small shops, it supports new evening economy and cultural uses in town centres and it limits the amount of new betting shops, payday loan shops and fast food takeaways in local centres in future.
- We will continue to maintain and invest in public spaces and public amenities in our town centres collaborating with residents and local businesses to make these spaces more inclusive and accessible. For example, walking tours with disabled people in Dalston, Hackney Central and Stamford Hill were conducted with officers from Planning and public realm to ensure their insights could feed into new plans.

- We run business forums across the borough where any businesses in an area is welcome to find out about what's going on in there area.
- We operate successful and growing markets in a number of town centres adding to the offer and economic, community and cultural value of our town centres at Hoxton Street, Ridley Road, Broadway Market, Chatsworth Road and Kingsland High Street.

#### New approaches:

In addition to the area regeneration approach and the specific plans for different places set out for objective 1 -

- We will work in partnership with retailers and businesses in local shopping centres to keep up to date with issues affecting local areas and we will intervene to help improve high streets if needed.
- We will ensure that town centres and shopping streets are well served by an
  appropriate mix of sustainable transport options including walking, cycling and
  public transport. Town centres that are easy to travel to by walking, cycling and
  public transport tend to receive more frequent visits by local residents which can
  improve trade for businesses in town centres.
- Public transport and stations are often centred around town centres and we will
  use the opportunities that investment in public transport bring to make wider
  improvements to our town centres and local areas. We will continue to work with
  partners and stakeholders to maximise the benefits that investment in the
  transport infrastructure can bring such as new commercial and business
  opportunities, access to jobs and training, and area and public realm
  improvements.
- To deliver an improved overground station at Hackney Central with increased passenger capacity and improvements to the station building to deal with current overcrowding issues and help to fulfil the potential of Hackney Central major town centre
- To deliver step free access at Hackney Downs and Stoke Newington stations
- To support a Crossrail 2 station in Dalston as a significant transport investment into the borough, delivering a step change into the availability and frequency of public transport connections in the borough into central london and beyond.
- We will explore ways to prevent ground floor retail and workspaces remaining empty in town centres, local centres and in new developments.
- We encourage everyone (residents, local businesses and community organisations) to contribute to making areas safer, watching out for more vulnerable people, and reporting any ongoing concerns about risks or about trouble spots. We will encourage broad support for a Hackney Women's Safety Charter.
- We will use the levers available to us to prioritise healthy eating options and activities that promote health and wellbeing in town centres.

- We will use community insight from community engagement work underway including the Young Futures Commission, Older People's Strategy and Hackney an Accessible Place for Everyone to look at how high streets and town centres can be more welcoming and inclusive to people of all ages and those with mobility issues.
- Through the area regeneration programme and the Culture Strategy and Voluntary and Community Sector Strategy we will promote and support a diverse programme of social, community and cultural activity in our local town centres and in local neighbourhood centres which will build on and reinforce the local sense of place and community spirit there. For example we will run a programme in Shoreditch to fund creative and cultural organisations and run a local festival.

Objective 3: Strengthen partnerships between services and organisations on the ground in local areas to improve our reach and engagement into local communities, ultimately to improve pathways into employment and skills support.

#### What are we doing now:

- Through our area regeneration programme we will continue to work in partnership in areas in need of improvement to deliver changes that local residents and businesses want to see
- We are already supporting community development in Woodberry Down and on the Pembury Estate in Hackney Central and invest extensively in youth provision in Council run youth hubs and in commissioning providers.
- The Council's Employment Services Hackney Works has three Opportunity Hubs in Hoxton, Woodberry Down and Homerton. Our hubs are located in areas of high deprivation, but also next to areas of economic growth making them well placed for accessing local opportunities for residents. We are working with community organisations in these places to better connect local residents to local opportunities and are beginning to strengthen these partnerships.
- Some Children's Centres and Young Hackney Hubs already run learning, skills and employment support for parents; local libraries are informal spaces for learning and job search.

#### **New approaches**

- We will develop a more consistent approach to local partnerships to improve our reach and engagement into local communities, building on the following initiatives which are already under way:
  - We are setting up a new local place based partnership linked to the Opportunity hub in Hoxton. From April 2019 Hackney Works will start running employment services alongside health and housing services out of a recently refurbished community hall on the Gascoyne Estate. In both cases we our focus will be on supporting local residents who are more disadvantaged in the labour market to take up opportunities to improve their skills and secure decent quality work. In future, we will want to take what we learn from these pilots and from partnerships on the Pembury Estate and in Woodberry Down, to develop partnerships around other employment hubs and community halls, where we know there are residents who are more disadvantaged in the labour market.
  - We will also explore how we can link these networks to new models of working at the neighbourhood level around groups of GP practices that is being developed by local Health and Social Care Commissioners and services as part of City and Hackney's Integrated Commissioning Programme.
  - We will work with Children's Centres, Young Hackney hubs and libraries to strengthen their role and will bring them into wider local partnerships if needed.
  - We will also work with Volunteer Centre Hackney who are developing hyper local projects to grow grassroots self help activity, and have recently been awarded Lottery funding to develop this further.
  - The Council is leasing non-residential units within our own Housing Regeneration Schemes to Voluntary and Community Organisations and Social enterprises. Units will operate as mixed commercial/community spaces that offer additional benefit to local communities and residents of Council housing above and beyond straight-forward commercial operations. We are leasing space for a Community/ Social cafe at Colville Estate in 2019 and a community/commercial centre at Kings Crescent Estate in 2019. We will learn from these projects and use this approach on future Regeneration schemes.
- We will use a broad range of community engagement techniques to give voice and listen to communities that feel more disconnected from local opportunities as our economy changes. We will do this in all our major place-based engagement programmes including in the:
  - Dalston Conversation
  - Hackney Central Conversation (forthcoming)
  - Young Futures Commission

- Young Black Men Programme
- Older People's Strategy work (forthcoming)
- King's Park Moving Together (Sport England investment)

## Objective 4: Promote digital inclusion and improve digital connectivity in town centres and in poorer and disadvantaged neighbourhoods around our borough

#### What we are doing now:

- The Council is already using its own assets including the Hackney Service Centre, our network of local libraries and local community hubs to support residents to improve their digital skills and confidence by providing training and workshops in digital and IT skills.
- We will continue to promote digital inclusion for everyone and target support by working with services and organisations in neighbourhoods and communities where levels of digital exclusion are higher.

#### New approaches:

- Our Digital Connectivity vision was approved by Cabinet in December 2018. The
  Council will open up access to its own assets, including its buildings, street
  furniture and extensive fibre ducting to improve digital connectivity, where
  possible promoting affordable connectivity and tackling digital exclusion. We will
  also seek to drive improved connectivity through the Local Plan (LP33) by
  encouraging developers to specify high bandwidth connectivity in new schemes.
- Through area regeneration we will identify ways to improve digital connectivity in town centres and in certain places in the borough.

# Objective 5: Promote environmental sustainability in town centres and in poorer and disadvantaged neighbourhoods around our borough

#### What we are doing now:

 The Council is committed to reducing carbon emissions across our own operations, including from our buildings and our fleet.

- The Council's Local Implementation Plan and Local Plan (LP33) set out the Council's transport priorities for the borough which are to integrate sustainable transport and growth so that new jobs and homes are located together in places highly accessible to public transport with a high quality safe public realm. The overall objective is that people of all ages and backgrounds choose to travel by walking, cycling and using public transport bringing the health benefits of accessibility, physical exercise and clean air.
- We will work with partners to prioritise the delivery of strategic public transport improvements in the borough and coordinate these improvements with wider improvement plans for our town centres and local areas in need of improved sustainable transport connections.
- Via our planning and transport policies we are also encouraging the efficient use of road space by low-emission vehicles to improve air quality, reduce vehicle emissions and ease traffic congestion.
- Via the Zero Emissions Network and the Hackney Business Network we will
  continue to work with local businesses to promote more sustainable transport
  habits and working practices. We will continue to support businesses set up
  workplace travel plans. We can also identify sources of funding and provide
  advice, information and support, tailored to your strategic business needs.
- We have been working on some of our own housing estates to make sure it is easier for cyclists to move around, and to make it easier for residents there to access bike loans and bike lockers. We have focused this work in areas where we know there are lower levels of cycling and more families living on low incomes. We have also worked with the Council's employment support service Hackney Works to help residents develop personalised travel plans to better connect people to employment opportunities and to promote physical activity.

#### New approaches:

- We recognise there is a Climate Emergency and the Council is committed to reducing emissions that contribute to climate change and to the decarbonisation of our economy. We are developing a new environmental sustainability strategy to help us plan how we meet these commitments.
- We are taking action to decarbonise our energy supply and will be using 100% renewable energy by 2020
- We are setting up a municipal energy company to help promote the development
  of renewable energy networks on land and property we own. In the process we
  will explore options to create opportunities for local people to gain skills and work
  experience in the green economy. This programme will also look at ways we
  could provide low-cost energy to residents in fuel poverty.
- LP33 our new local plan will also include policies which require new developments to demonstrate how they meet zero carbon standards, mitigate climate change and how they mitigate the urban heat island effect and flood

- risks. It also promotes the development of decentralised energy networks to support reductions in energy use and emissions.
- We will consider how we can improve resilience to climate change impacts in local areas around the borough, further develop our green infrastructure and promote biodiversity to help address habitat loss.
- We will explore ways we can further encourage a circular economy, i.e. reduce
  waste and resource depletion and support the conservation and reuse of
  materials in our economy for as long as possible. We will work with smaller local
  businesses and community organisations in our own properties and supply
  chains to support them to take similar steps.
- We will deliver <u>Healthy Streets</u> to help everyone to use cars less and to walk, cycle and use public transport more.
- We will deliver new cycle routes.
- We are trialling a zero emissions zone in Shoreditch to support local businesses to reduce carbon emissions from delivery vehicles and other commercial and service vehicles. We have secured funding from the GLA's Air Quality Fund to expand this work to other locations in the borough and will trial a new zero emissions neighbourhood.
- We will significantly increase the number of resident vehicle charging points for electric vehicles.

# Strategic Priority 2: Champion and support local business and social enterprise in Hackney and protect and maximise the delivery of affordable workspace in the borough

#### Context, opportunities and challenges

Hackney is well known for its thriving business community and small and independent businesses. There are 14,725 businesses in Hackney (3.3 percent of all businesses across London). In terms of size almost all businesses in Hackney (99.8 percent) employ fewer than 250 staff and 9 out of 10 businesses in Hackney (90.3 percent) are defined as micro-businesses because they employ fewer than ten people.

Hackney is well known for its tech and creative sectors. Shoreditch is known for the tech sector but is also home to larger offices and hotels. This success in attracting and growing new tech businesses has spread across the borough with clusters in Hoxton, Dalston, Hackney Central/Mare Street, Hackney Wick, and Homerton.

Dalston is home to workspace providers and community sector organisations whereas Hackney Central has a cluster of fashion designers and studio spaces with a corridor of tech and creative business further south along Mare Street. Hackney Wick is most well known for its artists, creative and maker economy. In Hackney Wick Here East also provides state of the art tech and creative space for small and medium sized businesses as well as high profile institutions such as BT Sport, Ford, University of the Arts, and Loughborough University and more to follow at East Bank with the V&A Museum, London College of Fashion, the BBC, and Sadlers Wells by 2024.

Since 2010 the number of businesses in the information & communication sector in the borough has almost doubled (up 97 percent) and the professional, scientific & technical sector has seen an increase of 72 percent. Shoreditch and Old Street is the biggest sub-economy in Hackney and is home to 43% of employment in the borough.

This amount of business growth in Hackney (most obvious in Shoreditch), growth in certain sectors such as the professional, tech and creative sectors and the fact that the borough is home to primarily small businesses has led to some specific issues in the borough relating to rising commercial rents and affordability issues for existing businesses, perceptions of polarisation between different types of businesses (and between businesses and residents) and the feeling that for some, the economic growth and benefits of new businesses in the borough is not benefitting as many residents and businesses as it should. This is a key issue for the Inclusive Economy Strategy to tackle and is reflected in all of the objectives in this document. Economic growth and

development when directed and delivered in the right way as set out in this strategy will target and secure specific benefits and outputs which will benefit as many residents, communities and businesses as possible.

#### Rising business rates

We share the concern felt strongly in local businesses, about the Government's decision to raise local business rates and campaign for a reform to business rates. We promote eligible relief to businesses and we will continue to communicate to businesses about business rates and relief available to make it as easy as possible for businesses to apply for and secure relevant relief.

#### Affordability and suitability of space for businesses

Business rents in Hackney have increased over time which is making it more difficult for the businesses that have defined and shaped Hackney's economy, especially smaller businesses, to afford to stay. The rent levels can also make it difficult for new businesses to start up in Hackney. Local businesses have told us that high rents can also restrict the ability of business owners to invest in their business and to work with us to create employment opportunities including local apprenticeships.

The Council is committed to looking at how we can better use our own resources such as our land and buildings as well as our planning powers and partnerships with landowners and businesses to protect and deliver more affordable workspace. We want to keep Hackney as affordable as possible for the broadest range of local businesses, so that they can continue to invest in local people, our town centres and local areas, and serve the communities in the neighbourhoods they are part of.

In cases where different sized space is needed for existing businesses due to their changing business needs, we work to identify alternative sites to ensure businesses can stay in the borough.

#### Working in partnership with businesses

We have a lot to offer businesses and will continue to offer support, opportunities, guidance and information via the Hackney Business Network and business facing services. We are also working more closely in partnership with a range of businesses to ensure they deliver more social and economic benefits for our borough and residents. Where the Council is the owner of land and buildings we can have more control on this via land agreements and leases but we are also committed to maximising the delivery of social and economic opportunities by as many businesses in the borough as possible by working differently and innovatively in partnership with businesses and utilising our area regeneration programme, procurement and planning powers, and employment and skills offer.

#### Making it easier to do business with the Council

The Council has committed to making it easier for small local businesses and traders to do business with the council such as getting permissions or applying for business rate relief. We are committed to making it easier to understand what you have to do to comply with regulations when running a local business.

Local businesses want to see improvements to the Council's online services for businesses and in our marketing to business. They also want to see better opportunities for small local businesses to contract with the Council to provide goods and services. Black Asian and Minority Ethnic (BAME) owned businesses have asked the Council to better understand the perspectives of BAME businesses.

#### Brexit and international relationships

Hackney is an open, outward looking borough with strong connections around the world. We know that for many small local businesses their future success depends on a global economy, which is why we have worked with them to build international partnerships, and continue to advocate for a Brexit that will work for them, and not just big businesses. Through our business engagement work, local businesses have shared their concerns about the uncertainties Brexit poses for them, including the lack of clarity about future trading arrangements and the loss of access to EU workers in future. Larger businesses based here have also flagged that continuing trade tensions between the US and other countries, particularly China, also pose economic risks to them and to London's economy<sup>5</sup>.

We know construction and hospitality are the two business sectors where Hackney and London are more exposed from a reduction in EU workers and that both provide significant employment in Hackney. However, we recognise that many of our thriving local businesses, in tech, professional services, fashion, and other industries, have been founded or enriched by EU nationals who chose to make their home here in this industrious, creative dynamic part of London.

At this time of great national uncertainty, the Council has made plans to ensure service continuity and to provide reassurance and support for Council employees, residents and local businesses. We have expressed concern about the damaging impact that no deal could have on our local economy and on the prosperity of local businesses and residents. We are also looking at ways our award winning Hackney Works Employment support service can work in closer partnership with local employers and careers, skills and training providers to create good work opportunities for local people to fill these workforce gaps in future.

#### Strategic Priority 2: Outcomes, objectives and priorities

<sup>&</sup>lt;sup>5</sup>See the GLA's Economic Outlook <a href="https://data.london.gov.uk/dataset/medium-term-economic-forecast">https://data.london.gov.uk/dataset/medium-term-economic-forecast</a>

#### The longer term outcome we want to achieve is:

To create the right conditions for a diverse range of local businesses and enterprises to thrive and remain in Hackney.

In the process we want more of our local small businesses to feel confident about their future here;

We also want the widest range of businesses here to feel invested in the local communities and the neighbourhoods they are a part of and work in partnership with us to deliver social and economic benefits that benefit residents and communities and neighbourhoods.

Our objectives for working with businesses to help achieve this are to:

Objective 1: Protect existing and deliver a diverse range of new affordable business space and workspace in the borough

Objective 2: Make it easy to do business with the Council and provide excellent support for local small business and enterprise to thrive here and engage and communicate with the Council

Objective 3: Champion local businesses and make sure they have a voice in wider debates and representation in regional economic partnerships

Objective 4: Work in partnership with local businesses and support them to deliver social and economic benefits for our residents, communities and neighbourhoods.

#### Objective 1: We will protect existing and deliver a diverse range of new affordable business space and workspace across the borough

#### What we are doing now:

- The Council's new Local Plan (LP33) protects existing office and industrial land by designating protected areas for office and industrial use so business space in these areas can't be redeveloped for other uses.
- LP33 promotes and encourages the delivery of new workspace in specific locations including town centres and priority office and industrial sites. For developments providing new commercial space the Council also requires at least 10% of this to be affordable space let at prices lower than market rent (60% of market rate across the borough, apart from 40% in Shoreditch due to higher rents in this location).
- We led on the preparation of the Hackney Wick Masterplan with the London Legacy Development Corporation (LLDC) which secures the reprovision of low cost workspace around Hackney Wick station at a rate of £8 per square foot. We will continue to work with the LLDC and other partners and stakeholders to deliver the masterplan and protect and deliver new affordable workspace in the area for creative businesses
- We manage the Approved Workspace Provider List; a list of experienced workspace providers in the borough selected by the Council on account of the affordability of their space and the wider social and community benefits they offer local. This list is available online to business looking for premises and it is also used as part of planning legal (Section 106) agreements to make sure developers providing new affordable workspace are matched with experienced affordable workspace providers.
- We are part of the East London Fashion District an initiative led by the London College of Fashion to promote fashion manufacturing, businesses and skills in East London via the delivery of affordable workspace, skills development and funding opportunities.
- The Council has a subsidised lettings policy for voluntary sector organisations and social enterprises who let Council owned buildings We also offer discretionary business rate relief to VCS and social enterprises.

#### New approaches:

- We are reviewing our land and property assets to identify opportunities to deliver new affordable workspace on sites and in buildings which are not suitable for housing or other uses.
- We are progressing a project to convert vacant and underused garages on Council housing estates into affordable workspace.
- Hackney Wick has recently been designated as one of the Mayor of London's first Creative Enterprise Zones and will receive funding to deliver affordable workspace in the area.

- Wick Workspaces: In Hackney Wick we are redeveloping Council assets into affordable workspace for local businesses at the Old Baths and the Trowbridge Centre
- We are leasing non-residential units delivered within our own Estate
  Regeneration Schemes to Voluntary and Community Organisations and Social
  enterprises including space for a Community/ Social cafe at Colville Estate in
  2019 and a community/commercial centre at Kings Crescent Estate in 2019. (see
  Objective 1 for more details).
- We are reviewing our approach to property and business rate relief for Voluntary and Community Organisations, including social enterprises to ensure our policies meet the current and urgent challenges around affordability. This review has been signalled through our Voluntary and Community Sector Strategy, adopted in March 2019.

# Objective 2: Make it easy to do business with the Council and provide excellent support for local small business and enterprise to thrive here and engage and communicate with the Council

#### What we are doing now:

- We have been working with a range of small businesses, including Black Asian and Minority Ethnic owned businesses, to better understand businesses' experience of interacting with the Council, what businesses' priorities and problems were, and how the Council might best provide information, advice, and guidance to businesses. Together we have co-designed changes to our online support for businesses, starting with licensing, business rates and our markets services. We will continue to improve our website offer and service for businesses on our main website and on the Hackney Business Network.
- We have updated our local procurement framework and Hackney's new <u>Sustainable Procurement Strategy</u> strengthens our resolve to procure goods, works and services in ways that also promotes a better society and for fair delivery. This means that when the Council contracts goods, works and services we will actively look at ways we can encourage investment in our local community and also promote equality and workers rights. The Council will creatively package our contracts in a way that allows smaller Local Businesses and voluntary and community organisations to be able to contract with the Council. We will also encourage large suppliers to sub contract elements to local businesses and the voluntary and community sector.
- The <u>Hackney Business Network</u> was launched in 2018 to improve our communication with businesses in Hackney. Via our website and social media channels businesses have access to a range of information and events to help start up and run a business in Hackney. We also run a number of events for

- businesses at different locations across the borough on issues such as the London Living Wage, Social Enterprises, and business rates.
- The <u>Hackney Business Forums</u> in Shoreditch, Hackney Wick, Dalston, Hackney Central and Stoke Newington launched in 2018. These local networks provide an opportunity for business to meet in their local area, discuss relevant issues and network with each other and with Council representatives.

#### New approaches:

- We will continue to work with local businesses to review and improve our online support for businesses increasing the number of key tasks that can be done online. We will review the quality of all our communications with business, across all the Council's services and continue to co-design and test out ways to improve all our interactions with business.
- We will continue to engage with and work together with local small businesses, traders and with Black Asian and Minority Ethnic businesses to improve and develop our business networks and forums. Together we will try out new ways to make these business networks more inclusive for the widest range of local businesses here.
- We will work with local business networks and the local voluntary and community sector to develop and run events and workshops to support smaller local businesses and community organisations to understand and access contracting opportunities with the Council. We will advertise opportunities valued over £25k via our e-tendering system to simplify our procurement process for this group of suppliers.
- We will also try out ways to promote positive opportunities for local businesses to get involved in community life here, including by supporting local schools, colleges and community groups. For example we are testing out ways we can help enable businesses and Community Institutions offer meeting space to community groups that are struggling to pay market rates. We are also looking at ways businesses can work in partnership with local schools and colleges to make sure local people benefit from a broader range of high quality work experience opportunities and curriculum and careers advice that better prepares people for the future world of work.
- Via the business forums and our regeneration work in high streets and town centres we will engage with retail businesses on any local issues and put plans in place to improve retail areas where needed.

## Objective 3: Champion local businesses and make sure they have a voice in wider debates and representation in regional economic partnerships

We will continue to listen to the diverse range of voices in our local business community and to work together on matters of major concern to local small businesses. On matters where the Council has limited powers to take action alone, we will actively campaign and seek to influence London and National Government and other major stakeholders

to make the changes needed. We will also champion the businesses that are not for profit or that lock their profit (voluntary and community sector and social enterprises).

#### What we are doing now:

Business rates and rents

- We will continue to actively promote business rate relief to qualifying local businesses to help them deal with national Government's recent rise in business rates
- We have called on national Government to set fairer Business Rates for small businesses
- We will continue to <u>engage with and support</u> local businesses and traders to understand their circumstances and navigate proposed rent rises.
- We will continue to use our influence to encourage other landowners to keep business rents affordable for local small businesses here, as demonstrated by our recent support for the <u>East End Trades Guild</u> and other local small traders to help protect Railway Arches from rent rises.

#### **Brexit**

- Leading by example through supporting and signposting our own employees who are EU citizens from other member states to advice on citizenship rights and the application procedures required to remain in the UK post October 2019
- Signposting local businesses to advice on international trade, employment rights and regulatory requirements post October 2019.
- Preparing for changes in the lead up to and post October 2019 to a range of UK law and regulatory regimes which are currently governed by the EU.
- We recognise the vital contribution that EU citizens working and living here have made to our local economy and will continue to recognise this through our ongoing <a href="https://hackneylovesyou">hackneylovesyou</a> campaign
- We will continue to lobby for a softer Brexit and to remain in the Single Market and to guard against the damaging impacts that a no deal brexit could have on the prosperity of local residents and businesses.

#### Wider partnerships and business relationships

- We will continue to champion the interests of our residents and local businesses in our work with other Inner London Boroughs through the <u>Central London</u> <u>Forward Partnership</u> and with the Greater London Authority, the <u>London</u> <u>Economic Action Partnership</u> and other regional partnerships.
- We will continue to work with local businesses to build regional, national and international relationships with partners elsewhere to help support our future success in a global economy.

### Objective 4: Work with local businesses and support them to create wider social benefits for our local economy and community

As well as creating a healthy local economy and more active, vibrant town centres and neighbourhoods, local businesses create a wide range of benefits for the communities and areas they are a part of. Local businesses provide local jobs, apprenticeships, training and work experience opportunities for residents. They work with local schools, colleges and community groups and also provide local contracts and supply chain opportunities for other local businesses.

We will continue to seek social value outcomes from businesses based here and other businesses in our supply chains and maximise these benefits as much as possible to deliver positive impacts for people and places so that as many people as possible benefit from growth.

#### What we are doing now:

We use a variety of methods to work with businesses to secure and maximise the social and economic benefits that businesses bring to our borough and offer our community including:

- Via the planning system we secure legal obligations (known as Section 106
  agreements) from developers who are building in Hackney to provide jobs,
  training, work placements and apprenticeships both during the construction of the
  development and in the final scheme.
- Section 106 agreements can be used to provide a range of different interventions including transport improvements, funding for school places, and provision for arts and culture. By working strategically in regeneration areas and town centres we will maximise the outputs from developers and businesses via Section 106 agreements and to deliver the most benefit for people and places.
- Our <u>Approved Workspace Provider List</u> selects local workspace operators who
  offer more affordable workspace and deliver a number of other social and
  economic benefits including training, events and space for community hire.
- The <u>Hotel Community Fund</u> operates in Shoreditch where, on a voluntary basis, hotel guests pay a contribution towards enhancing employment and skills provision in the borough. We will refresh the Hotel Community Fund to ensure it is in operation in as many hotels as possible in order to bring in more funding for social and economic projects in the area.
- We actively encourage businesses to pay the <u>London Living Wage</u>. We hold an annual London Living Wage celebration to celebrate business who pay the London Living Wage and encourage businesses to sign up. We promote the London Living Wage through the year via our Hackney Business Network engagement and communications work.
- In some Council properties a more affordable rent level has been set in return for the operator delivering social and economic outputs such as the Old Baths and

- the Trowbridge Centre in Hackney Wick. These organisations contribute directly to the local economy either by attracting visitors or incubating other businesses.
- The Council has continued to invest in a range of local Voluntary and Community Sector Organisations based on a shared understanding of local need. This helps attract external investment, for example in 2016/17, £28m was invested by 31 external funders.

#### New approaches:

- We will make better use of Council land and buildings to deliver community benefits by ensuring that when selling any sites or letting any Council land or buildings there is a requirement for the new owner or tenant to deliver jobs and training opportunities and other community benefits.
- The Wick Works project is a good example of how we are making more use of Council buildings to deliver social value outcomes in areas where residents have said they feel more disconnected from the economic changes happening around them. As well as delivering much needed affordable workspace the tenants of these buildings are required to provide local jobs, apprenticeships, training and community events. We have also worked with local community organisations and our own youth services to redesign and support the development of a Multi Use Games Area and a Youth Centre around this new work space.
- We were recently successful in bidding for Hackney Wick to be designated one
  of the GLAs new <u>Creative Enterprise Zones</u>. A central part of delivery of this new
  Creative Enterprise Zone will be to better link local residents and community
  groups in the area up with the creative businesses and institutions in Hackney
  Wick to create more jobs, apprenticeships, work placements and training
  opportunities.
- The Council is committed to supporting the development of the diverse range of over 300 social enterprises operating here including community interest companies, cooperatives and not for profits. These range from tiny entrepreneurial luncheon-clubs to national enterprises such as HCT Group, who run bus routes and community transport all around the UK, with a turnover of £62.9 million. We signed up to support the <a href="Hackneyissocial">Hackneyissocial</a> manifesto. We will continue to work with this network and to support them to use their entrepreneurial energy and spending power to create a fairer society with less inequality.
- We will explore ways our award winning local employment service Hackney
   Works can help local businesses and social enterprises to find the right staff and

- make the most of local talent. For more information see the employment and skills section of the strategy.
- We will test out ways we can best support local businesses to get involved in local partnerships and activities to promote good health and wellbeing, for e.g. mental health awareness, smokefree, sugar smart. We will also support local businesses to achieve the London <u>Healthy Workplace Award</u> standards.

# Strategic Priority 3: Connect residents to support and opportunities to learn new skills, get good quality work and to make progress in work over their career

#### Context, opportunities and challenges

#### **Overview**

In recent years London and Hackney's economy has continued to grow. Our borough has seen more new business set up here, higher rates of employment and lower levels of unemployment and economic inactivity. This is despite the financial crash in 2008 and more recently the uncertainties facing the economy as a result of Brexit and continuing trade tensions between the US and other countries. In the UK and London as a whole, unemployment and economic inactivity levels are now at record lows and employment levels at record highs.

However, the UK has also seen low growth in household earnings since the recession, particularly amongst low earners and as a result it has experienced a rise in in-work poverty. In work poverty is now a bigger issue than pensioner poverty or poverty in households where no one works<sup>6</sup>. The UK and London has also seen changes in the nature of employment, with a rise in both part-time employment and in insecure forms of employment including temporary and zero hours contracts.

A range of factors are changing the nature of skills and work opportunities in the UK including technological change and advances in automation and artificial intelligence, climate change, urbanisation, an ageing population, rising inequality and globalisation. We need to find ways to better support our workforce to keep pace with these changes and to learn new skills across their working life.

#### Our residents and employment

Hackney has seen considerable changes in the skills and employment profile of local residents over the last decade or so. As our Local Economic Assessment sets out, by 2016 local residents were more likely to have higher qualifications than a decade earlier and less likely to have no qualifications; they were also more likely to be working in highly skilled sectors. Over this time, the employment rate for working age adults has increased from 58 percent in 2006 and is now around 72 percent in 2018, just under the rate for London and the UK. However, these improvements in headline rates may be explained as much by demographic change as by better employment outcomes for long-term residents.

<sup>6</sup> Institute for Fiscal Studies March 2018 Poverty and low pay in the UK: the state of play and the challenges ahead https://www.ifs.org.uk/publications/11696

Hackney's unemployment rate is now around 5.6 percent. While this is notably lower than a decade ago and around the same as the rate for London, it is still higher than for the whole country (4.6 percent). Although we have seen reductions in the proportions of local residents receiving out of work benefits over the decade, Hackney still has higher proportions of residents on out of work benefits than London and the UK. Over time Hackney has also seen a substantial reduction in the number of workless households but the proportion of workless households here is still higher than in London and the UK. Changes to national welfare and housing benefits particularly the roll out of Universal Credit in October 2018 and the continued impact of the tightening of the benefit cap, means that locally we need to continue to find ways to support residents to get and sustain decent quality employment, so that they can afford to remain in the borough.

When you look below the headline figures at how different groups of local residents fare in the labour market, we can see that some groups of residents face substantial disadvantages. The employment rate for residents from Black, Asian and Minority Ethnic (BAME) backgrounds is lower than for white residents and black male graduates are nearly twice as likely to be unemployed as their white counterparts<sup>7</sup>. The employment rate for disabled residents is around 40 per cent lower than for non disabled residents, this employment gap for disabled people is wider in Hackney than it is for Inner London and London as a whole<sup>8</sup>. Women between 24 - 49 years old have a lower employment rate and a higher unemployment rate than men. At a London level, we also know that parents with dependent children are also less likely to be in employment than other adults and the parental employment gap is wider in London than for the UK as a whole.

Local residents aged between 50-64 years have a lower employment rate than residents of the same age across London, and they are more likely to be unemployed and to be economically inactive. The employment rate for older residents over 65s is only 5 percent in Hackney compared to 13 percent for London. From focus group discussions with residents in their 50s, some local people are struggling to get support to retrain in their existing job or to change careers and find decent, fulfilling work. Some had ended up working on zero hours or temporary contracts and feel that employers were more likely to recruit or train younger workers. The UK workforce as a whole will continue to age and in Hackney, over the coming decade, we expect to see the largest share of population growth to be amongst people of working age(16-64), especially in the 40-64 age group. The Council has committed to creating more employment opportunities for residents in later life, to support people to age well. This is one of the priorities we want to work on together in the next year as we co-develop a local Older People's Strategy.

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<sup>&</sup>lt;sup>7</sup> See the Hackney Equalities Evidence Base for more on employment and inequality published here https://www.hackney.gov.uk/equality-diversity

<sup>&</sup>lt;sup>8</sup>https://data.london.gov.uk/dataset/employment-rates-by-disability

#### Residents views of local opportunities

We know that there are residents who feel disconnected from local opportunities, particularly in disadvantaged areas and among disadvantaged communities. We consider this challenge under Priority 1. However, we were pleased to find that residents are more optimistic about local opportunities in 2018 than they were in 2015. In 2018, 20 percent of residents in our Residents' Survey agreed that there are plenty of opportunities in Hackney for the current population, up from 15% in 2015. Just over a fifth disagreed, down from over two fifths in 2015. A greater proportion of people neither agree or disagree.

There are still some groups who feel more negative about local job opportunities than residents on average do, including Black residents, social renters, residents in Stamford Hill and the North East and residents who have lived in Hackney for more than ten years, but smaller proportions of residents in these groups felt negative about local employment opportunities for the community, than they did three years ago. It is promising that Young people aged 16-24 are far more likely to agree now that there are job opportunities here for the community, 37 percent said this up from 20 percent in 2015.

However less than a third of all residents still tend to agree that access to job opportunities are available to everyone equally in Hackney, 31 percent of residents agreed with this, up from 27 percent in 2015. Some groups were more optimistic about this than residents in general, including residents aged 16- 24 years, Asian residents, Black residents, residents in social housing, residents with children over 18 and residents in Hoxton, London Fields and the South West of the borough. Whereas women, residents aged 35-44 years, 55-64 years and 65 years or older and white residents were all less optimistic about equality of access to jobs.

#### Low pay and concerns about rising costs of living and poverty levels

Pay in Hackney is slightly lower than in London, both for residents and those travelling to and working full time in the borough. Over the last decade wages here have risen at around the same rate as in London. We know that in London as a whole, jobs in the hospitality sector and in retail and wholesale are more likely to be low paid than jobs in other sectors. Around a hundred local employers are accredited as London Living Wage Employers in the borough. Despite ongoing campaigns here to promote fair pay, 22 percent of jobs in Hackney are still paid below the London Living wage 10.

Low pay is a particular issue in London because of the high cost of living here. Costs of living in Hackney, in particular housing costs have gone up at a much higher rate than earnings. House prices in Hackney have been increasing at a faster rate than that of London for the past decade, and private rents in the borough have risen by over 30

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<sup>&</sup>lt;sup>9</sup> Hackney Profile 2018 downloadable here

<sup>10</sup> https://data.london.gov.uk/dataset/earning-below-llw

percent in the last five years. Just over one in five local residents surveyed by Ipsos MORI in 2016 were concerned about rising housing costs and 18 percent were concerned about the cost of living. In recent years residents have also consistently told the Council that despite the positive growth in the local economy, not everyone feels they are benefiting from the economic changes happening here.

In our 2018 residents survey just over half of all residents say they worry their children will not be able to afford to live in Hackney when they're older. While fewer residents said they are concerned about this than they did three years earlier (56 percent compared to 72 Percent in 2015), the future affordability of the borough is clearly still a concern for many residents. Women, residents aged 45-54 years, residents who have lived here for more than 10 years, people with children, residents in Stamford Hill and North East, white residents, owner occupiers and people who have English as their main language were all more likely to be concerned about this than residents in general.

Poverty levels in the borough remain high and are the third highest in London, behind Newham and Tower Hamlets. Around 36 percent of households are estimated to be in poverty after housing costs are deducted. Although the national Index of Multiple Deprivation ranks Hackney as relatively less deprived than five years ago, some neighbourhoods in the borough remain amongst the most deprived in the country, including in Hoxton and around Kings Park and Homerton in the South of the Borough and Woodberry Down in the North. Our Poverty Reduction Strategy will be developed in tandem with the Inclusive Economy Strategy to ensure that we are creating opportunities whilst also tackling material poverty with urgency and the impacts of living on low incomes.

### Concerns about the changing nature of employment, quality of jobs and progression

We have also seen changes in the nature of employment. In Hackney full time employment has fallen from 83 percent in 2006 to around 72 percent in 2016 and part time employment has increased from around 17 percent in 2006 to just under 28 percent in 2016. We do not know whether this increase in part time employment is driven by choice or a changing employment offer.

Hackney has tended to have a higher self employment rate than London and Great Britain over this period; the self employment rate has fluctuated with a low of just under 11 percent in 2007 and a high of just under 19 percent in 2015. London has seen a rise in insecure employment over the last decade. Ten percent of everyone in work in the capital in 2017 was either employed in a job with a temporary contract, working through an employment agency or self-employed in occupations considered insecure, compared

with around eight per cent in 2006<sup>11</sup>. London and the UK also saw a rise in underemployment during the recession. However, the proportion of part time workers who say they could not find full time work has dropped back since 2013 and is now around 4 percent for London. From research carried out by University College London into prosperity with households in Hackney Wick, we have some, albeit, anecdotal insight. The majority of residents spoken to there who were in self employment or on temporary contracts said they were not doing this out of choice. Their study also found that both levels of disposable income there and people's overall sense of choice and control over their lives were low.

In recent years, the UK and London has also seen a rise in newer employment practices including Zero Hours contracts and employment in the gig economy. While for some, these newer types of employment are positive opportunities to supplement income or to freelance, for others these types of employment lead to greater insecurity. Zero hour contracts may suit some people, but they create greater job insecurity and can make people more exposed to exploitative practices, because it can be easier to let someone go. Jobs that are insecure or poorly paid are rarely good for wellbeing.<sup>12</sup>

We do not have Hackney statistics for zero hour contracts, but nationally the rate is 2.8 percent, and for London the rate is 2.5 percent according to the quarterly Labour Force Survey. Whilst we cannot assume that the national data is applicable locally, we can assume that the increased trend has also been seen in Hackney. In 2007, the percentage on zero hour contracts was 0.6 percent. There is an overrepresentation of 16-24 year olds on zero hour contracts nationally (7.8%) and of over 65s (4%). There are more women on zero hour contracts (3.4%). Young people are also more likely to experience overall job insecurity than older people. Young people early in their careers and Black, Asian and minority ethnic (BAME) workers are much more likely to be in more insecure forms of employment including temporary and zero-hours contracts.

Wider analysis shows that lower skilled workers are less likely to see pay progression over their working life, than higher educated, higher paid workers are. Research by the Social Mobility Commission<sup>13</sup> found that Britain's low pay culture traps people in poorly paid jobs. Only one in six workers on low pay managed in the last 10 years to push themselves up the pay ladder and stay there, while most remained stuck in a cycle of part-time and insecure jobs. This is leading to what many are now referring to as a two tier workforce.

<sup>&</sup>lt;sup>11</sup>For more on Insecure Employment see the GLAs Economic Fairness data <a href="https://data.london.gov.uk/economic-fairness/labour-market/insecure-employment">https://data.london.gov.uk/economic-fairness/labour-market/insecure-employment</a>

https://hackneyjsna.org.uk/articles/society-environment/work-and-worklessness/socenv-work-and-worklessness-health-and-wellbeing-impacts/socenv-health-and-wellbeing-impacts-of-employment/

<sup>&</sup>lt;sup>13</sup>https://www.theguardian.com/society/2017/oct/19/uks-low-pay-culture-traps-people-in-poorly-paid-jobs-study-finds

The Taylor Review of Modern Working Practices<sup>14</sup> carried out by the Royal Society of Arts sets out six high level indicators of quality good quality work, covering Wages; Employment Quality; Education and Training; and Consultative Participation and Collective Representation. The RSA set out principles to help achieve good quality work across the UK, including life long learning, ensuring employers and employees understand their legal rights and responsibilities, greater protection against unfair unemployment practices, good corporate governance and strong employment relations, promoting workplace health, ensuring the minimum wage is paid and working with sectors that pay the lowest wages.

The Joseph Rowntree Foundation has looked at what could be done at a regional or city level to promote progression from low paid jobs<sup>15</sup>. They recommended a sector focused approach; bespoke careers advice for low paid workers and a specific skills and employment framework focused on progression.

#### How the economy is changing

Since the 1970s London has seen a steady decline in manufacturing jobs and a rise in jobs in professional services and real estate; these are now the most dominant jobs sectors in the capital. Inner London has seen the strongest growth in jobs from specialisation in business services<sup>16</sup>. The London jobs market is becoming "hollowed out" - jobs are increasingly concentrated in top-end, high-paid sectors, such as professional and financial services, and in those low-paid service sectors that support them such as hospitality and retail. Jobs in these lower paid sectors are also more likely to be insecure and pay less than the London Living Wage. There are proportionately fewer mid-level jobs, and this means less scope for in work progression.

Hackney is characterised by public service and knowledge based employment. The occupations that local residents work in matches that of London exactly – just under two thirds of local residents now work in professional and technical occupations and as Managers, Directors and senior officials. The proportion of residents working in these highly skilled sectors has increased since 2016, while at the same time Hackney experienced a decline in lower skilled occupations such as Skilled trade occupations, process, plant and machine operatives and people working in Elementary occupations. A substantial proportion of residents (9%) also still work in elementary occupations although this sector is declining; caring, leisure and other service occupations also makes up 9% of all resident occupations in the Borough, though this sector is seeing growth.<sup>17</sup>

<sup>&</sup>lt;sup>14</sup>https://www.thersa.org/globalassets/pdfs/reports/good-work-taylor-review-into-modern-working-practices.pdf

<sup>&</sup>lt;sup>15</sup> https://www.jrf.org.uk/report/improving-progression-low-paid-jobs-city-region-level

<sup>&</sup>lt;sup>16</sup>https://www.london.gov.uk/business-and-economy-publications/londons-boroughs-borough-sector-jobs-data-and-methodology

<sup>&</sup>lt;sup>17</sup>http://hackney.gov.uk/media/9135/occupations-and-employment/pdf/occupations-and-employment.pdf?m=636416057312070000

Looking ahead over the next two decades, strong growth is expected to continue in London jobs. The projected increase in jobs is expected to be concentrated in six employment sectors: in the professional, real estate, scientific and technical sector, but also in administrative and support services, accommodation and food services, information and communications sectors, education and health sectors. The GLA's employment projections for London by borough also forecast continued strong employment growth in Hackney over the next decade. 19

#### Education

Hackney has made good progress on laying the right foundations for our children and young people to make a good start in life. We have made good progress on preparing our under 5s to be ready for school, and on educational attainment in both primary and secondary schools where we are now doing better than average than other parts of the UK. In our schools we are also closing the attainment gap between pupils from low income families (those eligible for Free School Meals) and other students; the gap is now 12% points at GCSE which is less than London (19% points) and England (27% points).<sup>20</sup> However, we know that overall, girls perform better than boys. We are also concerned about the under-performance of Turkish Kurdish, African, Caribbean groups and looked after children.<sup>21</sup>

Hackney has a higher proportion of children and young people who are disabled or who have Special Educational Needs (SEND) than London and England. Educational Attainment in Early Years Foundation Stage, Key Stage 2 and Key Stage 4 is lower in pupils with SEN support and lower still for pupils with a statement of SEN or an Education Health and Social Care (EHC) plan.<sup>22</sup> The Council has committed to work with parents of children who have special educational needs and disabilities to codesign services; to

look further into equality and access issues in education for disabled people who are 16 +; to Improve transition from children's to adults' services and to improve and coordinate the supported employment offer, delivered by the Council and by partners<sup>23</sup>.

We have continued to find new ways to invest in high quality school facilities for our children and young people, including by delivering state of the art new facilities for

<sup>&</sup>lt;sup>18</sup>https://www.london.gov.uk/business-and-economy-publications/london-labour-market-projections-2017

<sup>&</sup>lt;sup>19</sup> GLA Employment projections for London by borough 2016 and 2017 <a href="https://data.london.gov.uk/dataset/long-term-labour-market-projections">https://data.london.gov.uk/dataset/long-term-labour-market-projections</a>

<sup>&</sup>lt;sup>20</sup> From Child Poverty and Family Wellbeing Data Update November 2015

<sup>&</sup>lt;sup>21</sup> From Chapter 5 of Hackney's Child Poverty Needs Assessment 2014

<sup>&</sup>lt;sup>22</sup> Disabled Children's Needs Assessment for the London Borough of Hackney and the City of London, July 2017

<sup>&</sup>lt;sup>23</sup> Hackney Single Equalites Scheme 2018-2022.

existing schools in new mixed use developments at Tiger Way in Hackney Downs and at Nile Street in Hoxton.

#### Apprenticeships in policy and practice

The creation of good quality apprenticeships is a priority for government, the Mayor of London and Hackney Council. The Government is committed to creating three million new apprenticeships by 2020 and created the national Apprenticeship Levy to put more onus on large employers, including the Council, to invest in creating sustainable and progressive employment opportunities. Apprenticeships are also an important aspect in the Mayor of London's draft Skills for Londoners strategy. However, a recent Parliamentary Education Select Committee Report on apprenticeships found that even though there are increasing numbers of apprenticeships available, many apprentices are not getting high-quality training or the support they need to secure an apprenticeship. They recommend a range of measures including the introduction of quality kitemarks, clearer progression pathways for apprentices and the raising of wages for apprenticeships. The Council's Employment Service Hackney Works, is committed to extending and scaling its award winning Apprenticeships programme into a broader local offer for other public services and local businesses.

#### Workforce diversity and inclusive leadership in our own workforce

The Council is one of the largest employers in the borough and we recognise how important it is that we lead by example and improve the diversity of our own workforce. We have an ageing workforce. In some parts of the Council, particularly in manual and lower graded roles and our workforce as a whole is significantly older on average, than the population it serves. Our workforce broadly reflects the ethnic profile of the borough, but there is a lack of ethnic diversity in more senior roles and we remain concerned about the ethnicity pay-gap. The Council has a good gender balance at the top of the organisation, and has made significant strides in the past two to three years to support and celebrate LGBTQI staff. However, it is clear from staff feedback that disabled staff feel that more could be done to support them and their progress through the organisation. Our 2018 residents survey found that just over a fifth of residents tend to agree that job opportunities at the Council are not suitable for me. We are committed to lead by example and address these issues in our own organisation. We recognise the value of harnessing talent from across the whole community to help improve our workforce diversity.

We are not just interested in workforce diversity, we are also interested in ensuring that we have an inclusive culture that encourages a diversity of perspectives in our workplace. We believe doing this will help create the innovation and creative thinking that we need in our organisation. As a result we are better able to meet the needs of residents, customers and improve services.

#### Strategic Priority 3: Outcomes, objectives and priorities

The Council is committed to making sure that all our residents see more benefits from the employment and skills opportunities here in and around Hackney. Our approach is ambitious, but we can't have the kind of impact we want to have on this agenda working alone. To make a sustained impact and increase not just the number but the quality and the range of employment opportunities in and around the borough. To achieve this we need to work more in partnership with the community, training providers, and a more diverse range of business and employers here.

#### The longer term outcome we want to achieve is:

### To reduce existing disadvantages experienced by local residents in the labour market.

#### Our goals include:

- For the employment rate for all BAME residents to be the same rate as non BAME residents
- To close the significant gap in employment rates between disabled residents and non-disabled residents.
- To close the gap in employment rates close between women and men in the peak of their careers between the ages of 24-49.
- For close the gap in employment rates between residents in their 50s and 60s and here other Londoners
- Our Council apprenticeship programme will continue to employ over 100 Hackney residents/school leavers at any given time, and we will continue to run our Hackney 100 paid work experience and pre-employment schemes on a rolling basis.
- Our work experience programme, pre-employment support programme, supported internships and apprenticeship network will provide high quality employment support for young people leaving local authority care, young disabled people and young people with Special Educational Needs (SEND) to help them develop and secure meaningful employment opportunities on leaving school.
- Our apprenticeship network will be fully established with the number and quality of apprenticeships offered locally increasing year on year.
- The Council will continue to play a leading role, supporting the establishment of new apprenticeships and work placements with local employers, and facilitating shared apprenticeships across businesses.

Our objectives for our work with the community, training providers, and a more diverse range of business and employers here are:

- Objective 1. Lead by example in our own workforce: promoting an Inclusive Leadership culture and improving workforce diversity
- Objective 2 Lead by example: promote good working conditions and protect workers rights in our own organisation and in our own supply chains
- Objective 3. Work with others to scale up the number and range of good quality local employment pathways. Extend support to these pathways to a wider range of residents experiencing economic disadvantages
- Objective 4: Maximise opportunities to improve the skills levels of local people as a result of the devolution of the Adult Skills Budget to London

## Objective 1. Lead by example in our own workforce: promoting an Inclusive Leadership culture and improving workforce diversity

#### What we are doing now:

- The Council's Employment Service Hackney Works has established a high quality, award winning apprenticeship programme to help us recruit young people who live in the borough, or who went to a Hackney school or college or young people receiving Hackney leaving care services. There are now more than 100 apprentices at the Council. They work in lots of different areas, for example Housing, ICT, Trades, Business Administration, Youth Work, and Finance. Most of our apprenticeships are for young people aged 16-24 and are at Levels 2, 3 and 4. We were named the Top Public Sector Employer in the UK for apprentices at the 2018 School Leaver Awards. This was based on the direct feedback from our apprentices about their experience on our programme.
  - We have also created a smaller number of higher Level apprenticeships for older residents who already have more experience of work.
  - Through the Improving Outcomes for Young Black Men Programme, we have a much sharper understanding of the ways that young black men are disadvantaged and discriminated overtly and covertly and are delivering specific employment initiatives, as well as influencing the wider set of actions in this strategy.
  - We are in the third year of running a paid work experience programme, the Hackney 100 programme. The programme offers meaningful career insight to young people from Hackney, with placements both at the Council and with local employers.

 We have an established workplace health offer for our staff including a staff Healthy Champions network, a mental wellbeing campaign and staff led peer support groups. We are using the London <u>Healthy Workplace</u> <u>Award</u>, backed by the Mayor of London, to make our workplace healthier and happier for our staff.

#### New approaches:

- Hackney Works, our employment service, will support Council services to create more placements for learning disabled residents
- We are running focus groups with residents who are more likely to feel that job opportunities at the Council are not for people like them.
- The Council is adopting a dual approach to tackling workforce diversity, looking at how we can develop a more inclusive culture and tackling key inequalities and gaps in the workforce for disabled staff and the representation of BAME staff at senior levels.
- Through our <u>Public Health and Clinical Commissioning Group Community Grants</u>
   <u>Scheme</u> we are funding organisations to test approaches to improving workforce health.
- Building on our own learning and findings from the community grants activities on workforce health, we will test out ways we can best support local employers to achieve the Healthy Workplace Award standards.
- We are exploring and testing out ways we can promote a more inclusive workplace culture in the affordable workspaces in our own properties. We are collaborating with workspace providers to do this.
- For example Plexal is an Innovation Centre and tech business accelerator space based at Here East, in a building that was home to the press centre of the London 2012 Olympic Games. Prior to the Games, the Council lobbied for this space to be transformed into a permanent business space offering opportunities for local people and local businesses. Plexal hosts a range of meetups and events to help make their community inclusive. They also run a tech founders network for women plexiglass offering women tech entrepreneurs content, support, mentoring and workspace. This is in recognition that just 9% of startup funding in the UK goes to female CEOs and that just 17% of founders are women.

Objective 2 Lead by example: promote good working conditions and protect workers rights in our own organisation and in our own supply chains

What we are doing now:

- Everyone working for the Council, regardless of whether they are permanent employees, contractors, temporary staff, part-time or agency staff or apprentices over the age of 18, is guaranteed to receive at least the London Living Wage.
- For some time our sustainable procurement policy has required our suppliers and contractors to pay staff the London Living Wage.

#### New approaches:

• The Council approved a new Sustainable Procurement Strategy on 2018.

Using this new Framework we will make sure that the businesses and service providers in our own supply chains:

- invest in local talent and in training their workforce
- make sure their frontline staff have a voice at work and recognise Trade Unions
- comply with the Modern Slavery Act.

We will actively encourage and support other Local Partners to promote these social values through their own supply chains, including small local businesses and local community and voluntary organisations.

We will explore ways we can better support independent workers based in Hackney to secure better workers rights.

# Objective 3. Work with others to scale up the number and range of good quality local employment pathways. Extend support to these pathways to a wider range of residents experiencing economic disadvantages

We want local residents to be able to access and take up a broader range of meaningful opportunities to develop the skills and experience they need for work, while being paid a decent wage.

#### What we are doing now:

 We have set up a Hackney Apprenticeship Network. We are already working with major employers on this agenda, including the Homerton Hospital and Amazon.
 We are engaging with Construction employers who can offer industry placements

- to our trade apprentices and we are also working with local SMEs to create more high quality apprenticeships for local people.
- We launched our Apprenticeship Kitemark during National Apprenticeship week in March 2019. This will accredit employers who meet our quality standards for apprenticeships - based on wage levels, quality training provision, and pastoral support. We are asking more employers to adopt these quality standards.
- Hackney Works already offers a bespoke, personalised support service for disabled residents including people with autism, Learning Disabilities, mental health conditions and young people with Special Educational Needs and Disabilities (SEND). This is targeted at disabled residents who face more complex barriers in the labour market and who would benefit from bespoke support to help meet the additional needs they have as a result of being disabled. So far we are securing around 40 good employment outcomes a year. We are also already trialling Supported Internships for ten local residents with Learning Disabilities, at the Homerton Hospital. We are piloting a pre-employment scheme for a small pool of 10 young residents focusing on NEET young people, young people with special education needs, young disabled people and young people leaving local authority care. Participants are supported to take up a paid work placement and provided with English, Maths and Employability training to help them prepare to compete in the labour market for an apprenticeship or job.
- The Council's education and youth services are involved in the Hackney Careers Collaborative with Hackney Schools. To complement the careers offer in local schools, the Council and Hackney Learning Trust commission the Hackney Careers Service delivered by Prospects which offers an out of school drop-in service for young people aged between 13 and 19 (up to 25 years old for people with special educational needs). Careers Advisers can provide advice on what to study and careers or training opportunities. Both parents/carers can get careers information and advice at drop-in sessions held at the Council's Youth Hubs and at the Learning Trust. This service also provides additional support for Young people not currently in education, employment or training.
- The Council's Youth Service also hosts annual events <u>Inspiring Young Women</u> and <u>Inspiring Young Men</u>. These sessions bring together local school pupils with successful women and men who live or work here who volunteer their time to help young people to broaden their horizons and consider non-traditional careers.
- Employment support is embedded into Hackney's Troubled Families Programme which started in 2015. This programme works with families which need support to reduce re-offending, improve school attendance and deal with a range of other issues such as debt, health problems, domestic abuse etc and supports them to fulfill their potential. Five employment advisors funded by the Department of Work and Pensions and Hackney Council work across Hackney's Children and Families Service and employment hubs in Hoxton, Hackney Wick and Woodberry

Down. They offer support with CVs, information and advice on employment and opportunities and review of out of work action plans. A total of 380 families have benefitted from support for employment and financial inclusion. This programme is due to end in March 2020.

Hackney's Integrated Gangs Unit offer employment support when people come
out of prison and when resettling people out of the area to start a new life. Staff
from JCP+ and the St Giles Trust are co-located in this multidisciplinary team to
do this. Support offered includes help with work experience placements,
providing mentoring, providing support with transferring benefits claims to help
people while they secure employment.

#### New approaches:

- The Council is required to spend 0.5% of our payroll costs on training for apprenticeships. If we do not spend the full amount, it will be clawed back by central government. We are exploring whether we can use any underspend to fund apprenticeship training in small local employers, willing to sign up to our quality standards for apprenticeships. This will be part of our apprenticeship network offer
- We are trialing part-time apprenticeships at the Council for Single Parents and disabled young people and young people with Special Educational Needs.
- We aim to expand our pre-employment support programme residents facing more disadvantage, including young people leaving local authority care, disabled young people and young people with Special Educational Needs. We will also make this programme an integral part of our local apprenticeship pathway. We will ask employers in our local apprenticeship network to do the same.
- We will also seek to pilot this pre-employment support for older residents who
  have been unemployed and are seeking to return to the labour market and/or
  change careers.
- Using the Project SEARCH approach piloted at the Homerton Hospital, the Council will create 12 new Supported Internships for residents with Learning Disabilities. We will also encourage other high profile employers in the borough to create Project SEARCH internships, to help extend the types of work on offer.
- We will offer a newly agreed employment opportunities pathway for young people with SEND. This includes access to a range of Supported Internships; improved access to apprenticeships; and early exposure to the world of work, linked to an individual's interests and aptitude. This SEND employment service has agreed to support the regeneration and restoration of Springfield Park, and from 2020, the Park will host, varied supported internship placements including, Events and Activities, Gardening and Maintenance as well as, roles within the Park's cafe.
- We will create a new SEND Employment Champion post to promote employment within special schools and SEND departments in colleges. This new post will coordinate meaningful work experience and job tasters. They will also work

- closely with colleagues within education settings to upskill them on preparing young people for the world of work, support employers to deliver bespoke employment workshops to these young people and organise Engagement events/ SEND Careers Evenings at schools.
- We are looking at ways to expand our successful Hackney 100 work experience programme beyond our own workforce, working with other local employers. We are also exploring ways we can expand this work experience programme to adults over 25 and to link this to English for speakers of other languages training.
- We are exploring a range of practical ways we can better help young people develop entrepreneurial skills and consider setting up their own business; this includes through improving access to mentorship, opportunities, workspaces and entrepreneurial skills-building; through working directly with Enterprise organisations, such as <a href="Capital Enterprise">Capital Enterprise</a> and <a href="YSYS">YSYS</a> to create a pre-accelerator programme; by working directly with existing start-up accelerators and workspaces to assess potential entrepreneurship opportunities for young local Hackney residents; by leveraging existing partnerships and corporate social responsibility agendas; by creating more visible 'Pathways into Tech' working with local Secondary and Further Education institutions to support and engage young people in tech and entrepreneurship.

## Objective 4: Maximise opportunities to improve the skills levels of local people as a result of the devolution of the Adult Skills Budget to London

#### What we are doing:

We are working with neighbouring boroughs through the Central London Forward Partnership and the Greater London Authority to prepare for and make the most of the opportunities as a result of the devolution of the Adults Skills Budget from central government to London. We are developing an outcomes framework for Adult Skills with these partners. This recognises the key role adult skills will play in helping us create a more inclusive economy, given the continued growth in high skilled jobs in Inner London.

#### New approaches:

Within the Council, we will look at how we better integrate our existing
Community Adult Learning Service with Hackney Works and our wider
Employment & Skills offer. We want to offer a pathway of opportunities, starting
with unaccredited community based learning and then providing residents with a
series of opportunities to develop the kinds of skills and qualifications employers
need or anticipate they will need in the future.

- We will convene a Local Skills and Employment Partnership to steer and shape our work on this.
- We want to develop broad partnerships to co-create local skills pathways which
  give residents a fair chance to get into good quality work, to get on and progress
  in work and to continue to develop the kinds of skills local people will need for the
  future world of work. We will link this to the Objective under Priority 1 to
  strengthen partnerships between services and organisations on the ground in
  local areas to improve our reach and engagement into local communities.
- Collaborating with a wider range of partners in the community, including Further Education providers and local employers on this, will help us create a shared local vision for adult skills support in Hackney. It will also help us develop a collaborative plan in response to the opportunities and issues set out in the GLA's Skills for Londoners Strategy and other regional partnership work.
- We will explore options to improve careers advice, employability support and work experience for children in our local schools and for adults with lower level skills now, to help them retrain, move sectors or to progress in their current workplace.
- We want to see greater investment in local opportunities for people here to improve their prospects and future work opportunities, including for residents with lower level or mid level skills now and for residents living on low or modest incomes. As part of this we will lobby for more government investment in further education and investment in life-long learning support at a local level.